

# Five Year Consolidated Plan 2017-2021

## **Community Development Block Grant Leavenworth, Kansas**



This plan was prepared by the Community Development Department, City of Leavenworth, City Hall, 100 N. 5<sup>th</sup> St., Leavenworth, Kansas 66048. Questions may be directed to Mary Dwyer or Julie Hurley; Telephone 913-680-2628, Facsimile: 913-680-2702; e-mail: [mdwyer@firstcity.org](mailto:mdwyer@firstcity.org) or [jhurley@firstcity.org](mailto:jhurley@firstcity.org).

**2017-18 Annual Action Plan**  
**Community Development Block Grant Program**  
**Leavenworth, Kansas**  
**July 1, 2017-June 30, 2018**  
**\$305,183 Entitlement**

## **SYNOPSIS**

This summary sets forth the proposed budgets for activities that will be performed during the first year of the 2017-2021 Consolidated Plan. Projected entitlement award \$305,183 plus remaining funds projected at \$77,000. (\$382,183)

- 1. Administration:** Departmental administration will be underwritten in the amount of **\$61,036**, which supports one full-time position, clerical and administrative support, and operating expenses.
- 2. Public Service Agencies:** The following Public Service Agencies will provide the basic services to help Leavenworth's lower income families become self-sufficient. The agencies work closely together to share knowledge and resources in order to assist the low/moderate income clientele of our community. Through these agencies more than 7,200 lower income citizens are served annually with medical, child care, education, food, clothing and sheltering needs. CDBG will provide rent and/or utility assistance on behalf of the agency (no funding will be provided directly to the agency for this purpose). Funding will also be allocated for contractual services to provide tenant/landlord mediation. Program requirements limit grants of this nature to 15% of the total entitlement, or **\$45,777**.
  - a. Alliance Against Family Violence (AAFV)** provides basic sheltering, intervention, crisis counseling and child care services to victims of domestic violence (location not disclosed). **\$8,862**
  - b. Catholic Charities of Northeast Kansas (CCNEKS)** provides housing counseling and referral services, first point of contact for homelessness, emergency vouchers for food, transportation and lodging, and essential services to prevent homelessness at 716 N 5<sup>th</sup> St. **\$4,911**
  - c. Court Appointed Special Advocates (CASA)** is an organization in which trained volunteers advocate, under court order, for children of abuse and neglect cases at 100 S 5<sup>th</sup> St. **\$9,152**

- d. **The Leavenworth Mission (LVM)** provides distribution of non-perishable food boxes and clothing vouchers and operates a food pantry and discount community store at 1140 Spruce St. **\$ 5,120**
- e. **St. Vincent's Clinic (SVC)** provides health care to the city's uninsured working families at 818 N 7th St. **\$6,981**
- f. **Youth Support Program (YSP)** provides free after school and summer programs for children and family support programs at 314 Delaware St. **\$4,856**
- g. **Welcome Central** provides Landlord-Tenant Dispute Resolution for the City of Leavenworth at 314 Delaware St. **\$5,895**

### **3. Housing Programs:**

- a. **Home Repair Program.** The City of Leavenworth consolidated three categories consisting of Emergency Home Repairs, Minor Exterior Home Repairs, and Weatherization Assistance into one major category which provides up to \$5,000 to low/moderate income homeowners. Examples of work include emergency repairs, handicap accessibility, exterior repairs, window replacement, insulation, and replacement of heating/cooling equipment. Many homeowners have felt the effects of the economy and can no longer stretch their budgets to include home repairs, therefore this program remains very popular. Total budget: **\$122,370**
- b. **Block Specific Home Repair Program.** The Block Specific Home Repair Program will focus on home repairs for homeowners in the Northeast Census Tract 701. This program is designed to improve homes in the area and stimulate other owners to improve their properties. Total budget: **\$49,000**
- c. **First Time Home Buyers Program.** This activity provides money for down payments, closing costs and/or principal or interest buy-downs to low-moderate income residents. Total budget: **\$50,000**

#### **4. Neighborhood Stabilization:**

- a. Removal of dangerous structures.** Spot blight removal has been an ongoing project for the city for many years. The structures removed are beyond economic viability for rehabilitation and have generally been causing problems in the neighborhoods in which they exist. Prior year's funding balance will be rolled forward. Total budget: **\$54,000**

# **Executive Summary**

## **ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

### **1. Introduction**

The Community Development Block Grant (CDBG) for the City of Leavenworth, KS requires a five-year Consolidated Plan (CP) which comprehensively addresses two national objectives: service to lower income households and removal or prevention of blight and blighting influences. This Plan replaces the prior 2015-2019 Consolidated Plan due to the new Affirmatively Furthering Fair Housing (AFFH) ruling that if the City collaborated regionally with other governments to produce the AFFH document, we would have to update our Consolidated Plan.

The Consolidated Plan 2017-2022 provides a strategy for the use of the federal funds allocated to the City of Leavenworth by the Department of Housing and Urban Development via the CDBG. The plan is a product of citizen participation, public hearings and consultation with other agencies and groups involved in the development of affordable, sustainable housing, provision of services to children, elderly persons, uninsured and homeless persons done for the 2015-2019 plan and updated. A draft of this plan has been made available to the public for review and comment at City Hall and the Leavenworth Library.

Each year, the City also prepares an Annual Action Plan (AAP) which implements the five-year Consolidated Plan. The 2017-18 AAP, which is incorporated as part of the Consolidated Plan, puts forth the proposed budgets for activities that will be performed during the first year of the 2017-2021 Consolidated Plan.

### **2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview**

Although resources have been reduced from \$900,000 annually in the early days of our CDBG participation to \$305,183, the entitlement dollars continue to enable Leavenworth to plan and perform projects with the emphasis on housing affordability/sustainability and blight removal. To maintain housing stock and property values, continued effort on housing, infrastructure and blight removal are needed.

The City will continue to help the low/moderate income residents sustain and improve their housing through emergency repairs, weatherization and exterior home repairs. We encourage home ownership through our Home Ownership Assistance Program. Leavenworth actively vets out blighted or dangerous structures in the community and works toward their elimination to keep the City safe. Public Service Agencies remain an important avenue to serve the low/moderate income residents by providing food, clothing, and other social services. Improved infrastructure strengthens neighborhoods in the city's older areas.

### **3. Evaluation of past performance**

Leavenworth became an entitlement city for Community Development Block Grant funds in 1984. The City of Leavenworth has a successful history of administering federal programs by professional City staff and through community agency partnerships. Results of Leavenworth's activities are reported using the Consolidated Annual Performance and Evaluation Report (CAPER) and can be found on the City's website.

### **4. Summary of citizen participation process and consultation process**

Citizen participation forms the direction of the Consolidated Plan, which uses various media formats to engage the public in the identification of programs. Formats include traditional public hearings, newspaper notices, website postings and more recently, electronic media including tweets and electronic surveys. Staff directly contacted public service agencies for participation and input.

The City of Leavenworth conducted a survey Oct. 30 - Nov. 30, 2014 for the purpose of gathering input for the five year Consolidated Plan. The survey was promoted on the City's website homepage, through e-news subscriptions to the website, Channel 2, the City's Facebook page, and the City's Twitter. There were 125 responses.

In addition, the City of Leavenworth developed a new Citizen Participation Plan (CPP) for our Community Development Block Grant as required by the AFFH process.

### **5. Summary of public comments**

All public comments, regardless of content, were accepted.

### **6. Summary of comments or views not accepted and the reasons for not accepting them**

No comments or views were not accepted.

### **7. Summary**

The City of Leavenworth has prepared this Consolidated Plan to strategically implement its CDBG program and use funding to provide services that are responsive to the priorities identified in the citizen survey, related to housing, blight removal, public services and infrastructure. As required, the City has also prepared an Annual Action Plan, covering July 1, 2017 through June 30, 2018. This plan allocates funding for projects that address the priorities identified in the Consolidated Plan.

## The Process

### PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

**1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role        | Name        | Department/Agency     |
|--------------------|-------------|-----------------------|
| Lead Agency        | LEAVENWORTH |                       |
| CDBG Administrator | LEAVENWORTH | Community Development |
| ESG Administrator  | LEAVENWORTH |                       |

**Table 1 – Responsible Agencies**

### Consolidated Plan Public Contact Information

Name: Mary Dwyer

Position: Community Development Coordinator

Telephone Number: 913-680-2628

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Email: [mdwyer@firstcity.org](mailto:mdwyer@firstcity.org)

### PR-10 Consultation - 91.100, 91.200(b), 91.215(l)

**1. Introduction**

The City of Leavenworth works with community agencies and service providers to create a strategy to address the needs of our community. The Consolidated Plan and Annual Action Plan are a culmination of discussions, reports and analyses that occurred in our community throughout 2014/15. On the following tables the City of Leavenworth has listed those agencies and service organizations that have contributed to the final product.

In addition, the City of Leavenworth was part of the regional Affirmative Fair Housing Assessment (AFH) in conjunction with Mid America Regional Council; Blue Springs, MO; Independence, MO; Kansas City, MO; and Kansas City, KS which generated the AFH goals for this five year plan.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).**

Partnerships with the local service providers, agencies and governmental groups provide an opportunity for joint problem solving on the issues of housing, blight and public infrastructure. City staff works with the local United Way, faith-based programs, Continuum of Care agencies, public service agencies, Leavenworth County government and regional Affirmative Fair Housing taskforces to create a rich dialog for enhanced services and service delivery.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness**

Agencies apply annually for CDBG funds as part of public service provision. The City paid the rent or utilities for the following agencies which, in turn, provided basic food, clothing, child care, health care, transportation and shelter needs of the lowest income persons and families: Alliance Against Family Violence (CT 701, address suppressed), Catholic Charities of NE Kansas (CT 701, 716 N. 5th St.), Court Appointed Special Advocates (CT 701, 100 S. 5th St.), The Leavenworth Mission (CT 703, 1140 Spruce St.), Saint Vincent's Clinic (CT 701, 818 N. 7th St.), Youth Support Program (CT 701, 314 Delaware St.) and Welcome Central (CT 701, 314 Delaware St.). The City does not provide any person with any direct or indirect assistance. The agencies set the parameters for participation which are typically below the threshold for public assistance. The City and the agencies work cooperatively to find assistance for those in need. Total low income served during 2015-16 year was 9,000 individuals or households.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS**

ESG allocations are determined by an application process to the Kansas Housing Resource Corporation (KHRC). The City of Leavenworth provides administrative oversight for the project. Currently we work with Catholic Charities of NE Kansas to provide Rapid Re-Housing and Homelessness Prevention and Alliance Against Family Violence for emergency shelter.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities**



**Table 2 – Agencies, groups, organizations who participated**

|   |  |  |
|---|--|--|
| 1 | <b>Agency/Group/Organization</b>   | United Way of Leavenworth County   |
|   | <b>Agency/Group/Organization Type</b>  | AFH<br>Services-Children<br>Services-Persons with Disabilities<br>Services-Victims of Domestic Violence<br>Services-homeless<br>Services-Education         |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Non-Homeless Special Needs |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans  |
| 2 | <b>Agency/Group/Organization</b>   | ALLIANCE AGAINST FAMILY VIOLENCE   |
|   | <b>Agency/Group/Organization Type</b>  | AFH<br>Housing<br>Services-Victims of Domestic Violence<br>Services-homeless   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homeless Needs - Families with children<br>Non-Homeless Special Needs   |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans  |

|   |  |   |
|---|--|---|
| 3 | <b>Agency/Group/Organization</b>   | Catholic Charities of Northeast Kansas  |
|   | <b>Agency/Group/Organization Type</b>  | AFH<br>Housing<br>Services - Housing<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-homeless<br>Services-Employment  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Non-Homeless Special Needs |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 4 | <b>Agency/Group/Organization</b>   | COURT APPOINTED SPECIAL ADVOCATES   |
|   | <b>Agency/Group/Organization Type</b>  | Services-Education<br>Child Welfare Agency  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homeless Needs - Families with children<br>Non-Homeless Special Needs  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 5 | <b>Agency/Group/Organization</b>   | THE LEAVENWORTH MISSION   |
|   | <b>Agency/Group/Organization Type</b>  | AFH<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-Persons with HIV/AIDS<br>Services-homeless  |

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|---|--|---|
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Homeless Needs - Families with children<br>Non-Homeless Special Needs   |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 6 | <b>Agency/Group/Organization</b>   | St. Vincent Clinic  |
|   | <b>Agency/Group/Organization Type</b>  | Services-Children<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-Persons with HIV/AIDS<br>Services-Victims of Domestic Violence<br>Services-homeless<br>Services-Health<br>Health Agency |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 7 | <b>Agency/Group/Organization</b>   | YOUTH SUPPORT PROGRAMS  |
|   | <b>Agency/Group/Organization Type</b>  | Services-Children<br>Services-Education<br>Services-Employment  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |

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|---|--|---|
| 8 | <b>Agency/Group/Organization</b>   | Welcome Central   |
|   | <b>Agency/Group/Organization Type</b>  | AFH<br>Housing<br>Services - Housing<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-Victims of Domestic Violence<br>Services-homeless<br>Services-Employment   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Needs - Unaccompanied youth<br>Non-Homeless Special Needs |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 9 | <b>Agency/Group/Organization</b>   | Leavenworth Housing Authority   |
|   | <b>Agency/Group/Organization Type</b>  | AFH<br>PHA<br>Services-Elderly Persons<br>Services-Persons with Disabilities  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Public Housing Needs<br>Homelessness Strategy<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |

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| 10 | <b>Agency/Group/Organization</b>   | KANSAS HOUSING RESOURCES CORPORATION  |
|    | <b>Agency/Group/Organization Type</b>  | Housing<br>Services - Housing<br>Services-homeless<br>Publicly Funded<br>Institution/System of Care   |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Needs - Unaccompanied youth<br>Non-Homeless Special Needs |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 11 | <b>Agency/Group/Organization</b>   | Dept. of Veteran Affairs  |
|    | <b>Agency/Group/Organization Type</b>  | Housing<br>Services - Housing<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-homeless<br>Services-Health   |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans   |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |

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| 12 | <b>Agency/Group/Organization</b>   | Grossman Center   |
|    | <b>Agency/Group/Organization Type</b>  | Services-Health<br>Health Agency  |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 13 | <b>Agency/Group/Organization</b>   | The Guidance Center   |
|    | <b>Agency/Group/Organization Type</b>  | Housing<br>Services-Persons with Disabilities<br>Services-Victims of Domestic Violence<br>Services-homeless<br>Services-Health<br>Services-Education          |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 14 | <b>Agency/Group/Organization</b>   | The Salvation Army  |
|    | <b>Agency/Group/Organization Type</b>  | Housing<br>Services - Housing<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-Victims of Domestic Violence<br>Services-homeless |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |

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| 15 | <b>Agency/Group/Organization</b>   | Leavenworth Assistance Center   |
|    | <b>Agency/Group/Organization Type</b>  | Services-Children<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-homeless  |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 16 | <b>Agency/Group/Organization</b>   | Department for Families and Children  |
|    | <b>Agency/Group/Organization Type</b>  | Services-Children<br>Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-Victims of Domestic Violence<br>Services-Health<br>Services - Victims<br>Child Welfare Agency<br>Other government - State |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans   |
| 17 | <b>Agency/Group/Organization</b>   | Council on Aging  |
|    | <b>Agency/Group/Organization Type</b>  | Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-homeless<br>Services-Education   |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Non-Homeless Special Needs  |

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|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans  |
| 18 | <b>Agency/Group/Organization</b>   | National Alliance on Mental Illness  |
|    | <b>Agency/Group/Organization Type</b>  | Services-Elderly Persons<br>Services-Persons with Disabilities<br>Services-Education<br>Services-Employment  |
|    | <b>What section of the Plan was addressed by Consultation?</b>   | AFH<br>Housing Need Assessment<br>Homeless Needs-Chronically homeless<br>Homeless Needs-Families with children<br>Homeless Needs-Veterans<br>Homelessness Strategy<br>Non-Homeless Special Needs |
|    | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Input requested about service provided, data collection, current/future plans.   |

**Identify any Agency Types not consulted and provide rationale for not consulting**

Not applicable

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

| <b>Name of Plan</b> | <b>Lead Organization</b> | <b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b> |
|---------------------|--------------------------|---|
| Continuum of Care   | City of Leavenworth      | Strategic goals align for services provided   |

**Table 3 – Other local / regional / federal planning efforts**

**Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))**



The City of Leavenworth works in cooperation with the Kansas Housing Resources Corporation, a state agency, to address the homeless needs in Leavenworth through the Emergency Solutions Grant.

## PR-15 Citizen Participation

### 1. Summary of citizen participation process/efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City of Leavenworth reached out in seven different ways to contact residents for input on the 2015-2019 Consolidated Plan, and this information was the basis for the revised 2017-2021 Consolidated Plan. This outreach was conducted in 2014/15 for the earlier version of the Consolidated Plan. Based on input received, the most effective method was an internet survey using Survey Monkey. The survey was promoted via public hearing, City Website, Facebook, Twitter and public television.

For the 2016 Affirmative Fair Housing Study, we used newspaper advertisements, surveys, press releases, a web page and community meetings to get citizen input.

### Citizen Participation Outreach

| Sort Order | Mode of Outreach | Target of Outreach           | Summary of response/ attendance  | Summary of comments received     | Summary of comments not accepted and reasons | URL (If applicable) |
|------------|------------------|------------------------------|--|----------------------------------|--|---------------------|
| 1          | Public Hearing   | Non-targeted/broad community |  | There were no comments received. | N/A  |                     |
| 2          | Twitter Account  | Non-targeted/broad community | Residents were given the opportunity to comment on community need using a City survey crafted in Survey Monkey. There were 125 surveys received. | See attached survey in appendix. | n/a  |                     |

| Sort Order | Mode of Outreach  | Target of Outreach           | Summary of response/ attendance   | Summary of comments received  | Summary of comments not accepted and reasons | URL (If applicable)   |
|------------|-------------------|------------------------------|---|---|--|---|
| 3          | Internet Outreach | Non-targeted/broad community | advertised and after the meetings, footage of the sessions was posted to the internet. In both, citizens were encouraged to participate in the process. | There were no comments received.  | n/a  |   |
| 4          | Twitter Account   | Non-targeted/broad community | It is unknown if this method of outreach generated some of the comments received.   | It is unknown if this method of outreach generated some of the comments received. | n/a  |   |
| 5          | Twitter Account   | Non-targeted/broad community | It is unknown if this method of outreach generated some of the comments received.   | It is unknown if this method of outreach generated some of the comments received. | n/a  | <a href="https://twitter.com/LeavenworthKS">https://twitter.com/LeavenworthKS</a> |

| Sort Order | Mode of Outreach | Target of Outreach           | Summary of response/ attendance   | Summary of comments received  | Summary of comments not accepted and reasons                                      | URL (If applicable)   |
|------------|------------------|------------------------------|---|---|---|---|
| 6          | Twitter Account  | Non-targeted/broad community | It is unknown if this method of outreach generated some of the comments received.   | It is unknown if this method of outreach generated some of the comments received. | n/a   | <a href="https://www.facebook.com/CityofLeavenworthKS">https://www.facebook.com/CityofLeavenworthKS</a> |
| 7          | Newspaper Ad     | Non-targeted/broad community | Legal notices in the Leavenworth Times, our local paper, encouraged the public to participate in the CDBG process at public hearings or to give comments to the Community Development department. | It is unknown if this method of outreach generated some of the comments received. | It is unknown if this method of outreach generated some of the comments received. |   |

**Table 4 – Citizen Participation Outreach**

## Needs Assessment

### NA-05 Overview

#### Needs Assessment Overview

Data in this section comes from the 2000 and 2010 Census records, American Community Survey 2006-2010 and the 2006-2010 CHAS. Essentially, the number of residents has remained constant from 2000 to 2010 with a modest 2% increase in the number of households. During this same period, the median income has risen 27% to \$51,578; however, 26% of the population still lives at 50% or less of the Average Median Income. In addition, during the same period home values have increased 65% and contract rents have increased by 43%, widening the housing affordability gap.

### NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

#### Summary of Housing Needs

The most common housing need of Leavenworth is related to cost burden. According to the 2007-2011 CHAS, 1,215 renters and 370 owner households in Leavenworth experience this challenge.

| Demographics  | Base Year: 2000 | Most Recent Year: 2012 | % Change |
|---------------|-----------------|------------------------|----------|
| Population    | 35,420          | 35,586                 | 0%       |
| Households    | 12,936          | 12,398                 | -4%      |
| Median Income | \$40,681.00     | \$50,726.00            | 25%      |

**Table 5 - Housing Needs Assessment Demographics**

Data Source: 2000 Census (Base Year), 2008-2012 ACS (Most Recent Year)

#### Number of Households Table

|  | 0-30%<br>HAMFI | >30-50%<br>HAMFI | >50-80%<br>HAMFI | >80-100%<br>HAMFI | >100%<br>HAMFI |
|--|----------------|------------------|------------------|-------------------|----------------|
| Total Households *   | 1,915          | 1,685            | 2,320            | 1,340             | 5,140          |
| Small Family Households *  | 560            | 635              | 700              | 680               | 2,560          |
| Large Family Households *  | 95             | 90               | 255              | 185               | 645            |
| Household contains at least one person 62-74 years of age          | 300            | 385              | 385              | 210               | 990            |
| Household contains at least one person age 75 or older             | 255            | 250              | 340              | 65                | 205            |
| Households with one or more children 6 years old or younger *      | 344            | 345              | 420              | 325               | 884            |
| * the highest income category for these family types is >80% HAMFI |                |                  |                  |                   |                |

**Table 6 - Total Households Table**

Data Source: 2008-2012 CHAS

## Housing Needs Summary Tables

### 1. Housing Problems (Households with one of the listed needs)

|   | Renter       |                    |                    |                     |       | Owner        |                    |                    |                     |       |
|---|--------------|--------------------|--------------------|---------------------|-------|--------------|--------------------|--------------------|---------------------|-------|
|   | 0-30%<br>AMI | >30-<br>50%<br>AMI | >50-<br>80%<br>AMI | >80-<br>100%<br>AMI | Total | 0-30%<br>AMI | >30-<br>50%<br>AMI | >50-<br>80%<br>AMI | >80-<br>100%<br>AMI | Total |
| NUMBER OF HOUSEHOLDS  |              |                    |                    |                     |       |              |                    |                    |                     |       |
| Substandard Housing - Lacking complete plumbing or kitchen facilities                 | 25           | 25                 | 35                 | 0                   | 85    | 30           | 0                  | 25                 | 0                   | 55    |
| Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing) | 0            | 30                 | 25                 | 0                   | 55    | 0            | 0                  | 0                  | 0                   | 0     |
| Overcrowded - With 1.01-1.5 people per room (and none of the above problems)          | 15           | 0                  | 20                 | 0                   | 35    | 4            | 0                  | 10                 | 0                   | 14    |
| Housing cost burden greater than 50% of income (and none of the above problems)       | 930          | 310                | 65                 | 10                  | 1,315 | 245          | 140                | 4                  | 0                   | 389   |

|   | Renter    |             |             |              |       | Owner     |             |             |              |       |
|---|-----------|-------------|-------------|--------------|-------|-----------|-------------|-------------|--------------|-------|
|   | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total |
| Housing cost burden greater than 30% of income (and none of the above problems) | 225       | 425         | 275         | 115          | 1,040 | 55        | 190         | 185         | 160          | 590   |
| Zero/negative Income (and none of the above problems)                           | 45        | 0           | 0           | 0            | 45    | 60        | 0           | 0           | 0            | 60    |

**Table 7 – Housing Problems Table**

Data 2008-2012 CHAS

Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

|   | Renter    |             |             |              |       | Owner     |             |             |              |       |
|---|-----------|-------------|-------------|--------------|-------|-----------|-------------|-------------|--------------|-------|
|   | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total |
| <b>NUMBER OF HOUSEHOLDS</b>   |           |             |             |              |       |           |             |             |              |       |
| Having 1 or more of four housing problems                             | 975       | 370         | 150         | 10           | 1,505 | 285       | 140         | 45          | 0            | 470   |
| Having none of four housing problems                                  | 420       | 695         | 1,205       | 590          | 2,910 | 130       | 480         | 925         | 745          | 2,280 |
| Household has negative income, but none of the other housing problems | 45        | 0           | 0           | 0            | 45    | 60        | 0           | 0           | 0            | 60    |

**Table 8 – Housing Problems 2**

Data 2008-2012 CHAS

Source:

### 3. Cost Burden > 30%

|                      | Renter    |             |             |       | Owner     |             |             |       |
|----------------------|-----------|-------------|-------------|-------|-----------|-------------|-------------|-------|
|                      | 0-30% AMI | >30-50% AMI | >50-80% AMI | Total | 0-30% AMI | >30-50% AMI | >50-80% AMI | Total |
| NUMBER OF HOUSEHOLDS |           |             |             |       |           |             |             |       |
| Small Related        | 420       | 400         | 200         | 1,020 | 20        | 95          | 59          | 174   |
| Large Related        | 50        | 70          | 45          | 165   | 20        | 10          | 0           | 30    |
| Elderly              | 190       | 139         | 20          | 349   | 210       | 165         | 110         | 485   |
| Other                | 540       | 155         | 70          | 765   | 90        | 60          | 20          | 170   |
| Total need by income | 1,200     | 764         | 335         | 2,299 | 340       | 330         | 189         | 859   |

**Table 9 – Cost Burden > 30%**

Data 2008-2012 CHAS  
Source:

### 4. Cost Burden > 50%

|                      | Renter    |             |             |       | Owner     |             |             |       |
|----------------------|-----------|-------------|-------------|-------|-----------|-------------|-------------|-------|
|                      | 0-30% AMI | >30-50% AMI | >50-80% AMI | Total | 0-30% AMI | >30-50% AMI | >50-80% AMI | Total |
| NUMBER OF HOUSEHOLDS |           |             |             |       |           |             |             |       |
| Small Related        | 385       | 240         | 0           | 625   | 20        | 20          | 4           | 44    |
| Large Related        | 50        | 25          | 35          | 110   | 20        | 10          | 0           | 30    |
| Elderly              | 115       | 24          | 0           | 139   | 165       | 80          | 0           | 245   |
| Other                | 410       | 15          | 30          | 455   | 80        | 25          | 0           | 105   |
| Total need by income | 960       | 304         | 65          | 1,329 | 285       | 135         | 4           | 424   |

**Table 10 – Cost Burden > 50%**

Data 2008-2012 CHAS  
Source:

### 5. Crowding (More than one person per room)

|                                       | Renter    |             |             |              |       | Owner     |             |             |              |       |
|---------------------------------------|-----------|-------------|-------------|--------------|-------|-----------|-------------|-------------|--------------|-------|
|                                       | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total |
| NUMBER OF HOUSEHOLDS                  |           |             |             |              |       |           |             |             |              |       |
| Single family households              | 15        | 30          | 45          | 0            | 90    | 0         | 0           | 10          | 0            | 10    |
| Multiple, unrelated family households | 0         | 0           | 0           | 0            | 0     | 4         | 0           | 0           | 0            | 4     |



|                              | Renter    |             |             |              |       | Owner     |             |             |              |       |
|------------------------------|-----------|-------------|-------------|--------------|-------|-----------|-------------|-------------|--------------|-------|
|                              | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total | 0-30% AMI | >30-50% AMI | >50-80% AMI | >80-100% AMI | Total |
| Other, non-family households | 0         | 0           | 0           | 0            | 0     | 0         | 0           | 0           | 0            | 0     |
| Total need by income         | 15        | 30          | 45          | 0            | 90    | 4         | 0           | 10          | 0            | 14    |

**Table 11 – Crowding Information – 1/2**

Data Source: 2008-2012 CHAS

|                                  | Renter    |             |             |       | Owner     |             |             |       |
|----------------------------------|-----------|-------------|-------------|-------|-----------|-------------|-------------|-------|
|                                  | 0-30% AMI | >30-50% AMI | >50-80% AMI | Total | 0-30% AMI | >30-50% AMI | >50-80% AMI | Total |
| Households with Children Present | 0         | 0           | 0           | 0     | 0         | 0           | 0           | 0     |

**Table 12 – Crowding Information – 2/2**

Data Source:  
Comments:

### **Describe the number and type of single person households in need of housing assistance.**

Single person households in need of assistance may consist of the elderly, special needs populations, those with drug additions, individuals who are homeless and veterans. While there are no statistics available on the number of individuals in these categories living in Leavenworth, the city has noticed the following: 1. Due to the rise in the number of elderly in the U.S., we assume a parallel rise in Leavenworth's elderly. This population struggles with housing affordability. 2. The City of Leavenworth, due to prisons within its borders and in adjacent cities, has an increase of homeless individuals who follow prisoners to their incarceration destination. 3. Due to the location of the Veteran's Administration Medical Center in the City of Leavenworth, we have many veterans who were discharged from the VA and remain in the area who are in need of housing; some of these are homeless individuals.

### **Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.**

In 2014/15 the Alliance Against Family Violence housed 80 individuals who were victims of domestic violence. During that time, the City of Leavenworth Police Department received 441 calls for domestic violence. Although it is hard to calculate how many calls needed housing assistance, the much higher number for calls versus the number able to obtain shelter seems vastly different indicating that some victims of domestic violence are not living in safe housing.

### **What are the most common housing problems?**

Analyzing the table of housing needs, renters are more likely to experience housing needs in all categories. Renter households earning between 0-30 percent of the Area Median Family Income are most likely to experience one or more housing problems including substandard housing, overcrowding, and cost burden. Housing cost burden greater than 50% of income was most pronounced in those living at 50% or less of the Average Median Income, whether renter or owner. Housing affordability is an unachieved goal for those in lower income brackets.

### **Are any populations/household types more affected than others by these problems?**

Renters are most likely to experience housing problems.

### **Describe the characteristics and needs of low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance**

Characteristics of individuals/families currently housed but at imminent risk of residing in shelters or becoming unsheltered:

- Low wage income or no income
- High medical costs, ongoing medical costs
- High utility cost
- Reliable transportation

### **If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:**

The City of Leavenworth does not have estimates of at-risk populations.

### **Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness**

Housing characteristics linked with instability and increased risk of homelessness include affordability (housing cost over 50% of income) and high associated housing costs such as utilities and repairs.

### **Discussion**

According to the 2005-2011 ACS data, there are 35,300 people living in Leavenworth and the population remained virtually the same since the 2000 census. Of this total, 26% of the household live at 50 percent or less of the Average Median Family Income (CHAS 2007-2011). Of the rental households, 32% experience one or more of the four housing problems (lacks complete kitchen facilities, lacks complete plumbing facilities, overcrowding, severe cost burden). Based on household type, households with one or more children 6 years old or younger 47% have an average median family income at 80% or less of the average median income. Households containing at least one person 62-74 years of age had 48% of the households living at or below 80% of the average median family income.

## NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

### Introduction

In this section the Consolidated Plan determines if any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole. For this purpose, disproportionately greater need exists when the percentage of persons in a category of need who are members of a particular racial or ethnic group is at least 10 percentage points higher than the percentage of persons in category as a whole.

### 0%-30% of Area Median Income

| Housing Problems               | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 1,355                                    | 275                                   | 80   |
| White                          | 830                                      | 200                                   | 70   |
| Black / African American       | 440                                      | 50                                    | 10   |
| Asian                          | 0  | 4                                     | 0  |
| American Indian, Alaska Native | 25                                       | 0                                     | 0  |
| Pacific Islander               | 25                                       | 0                                     | 0  |
| Hispanic                       | 40                                       | 19                                    | 0  |

**Table 13 - Disproportionally Greater Need 0 - 30% AMI**

Data Source: 2008-2012 CHAS

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

### 30%-50% of Area Median Income

| Housing Problems               | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 1,030                                    | 525                                   | 0  |
| White                          | 780                                      | 450                                   | 0  |
| Black / African American       | 200                                      | 4                                     | 0  |
| Asian                          | 4  | 10                                    | 0  |
| American Indian, Alaska Native | 0  | 0                                     | 0  |
| Pacific Islander               | 0  | 0                                     | 0  |
| Hispanic                       | 10                                       | 50                                    | 0  |

**Table 14 - Disproportionally Greater Need 30 - 50% AMI**

Data Source: 2008-2012 CHAS

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

### 50%-80% of Area Median Income

| Housing Problems               | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 655                                      | 1,805                                 | 0  |
| White                          | 485                                      | 1,480                                 | 0  |
| Black / African American       | 140                                      | 250                                   | 0  |
| Asian                          | 4  | 0                                     | 0  |
| American Indian, Alaska Native | 8  | 0                                     | 0  |
| Pacific Islander               | 0  | 0                                     | 0  |
| Hispanic                       | 4  | 65                                    | 0  |

**Table 15 - Disproportionally Greater Need 50 - 80% AMI**

Data Source: 2008-2012 CHAS

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

## 80%-100% of Area Median Income

| Housing Problems               | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 280                                      | 930                                   | 0  |
| White                          | 205                                      | 765                                   | 0  |
| Black / African American       | 60                                       | 95                                    | 0  |
| Asian                          | 15                                       | 0                                     | 0  |
| American Indian, Alaska Native | 0  | 0                                     | 0  |
| Pacific Islander               | 0  | 0                                     | 0  |
| Hispanic                       | 0  | 39                                    | 0  |

**Table 16 - Disproportionately Greater Need 80 - 100% AMI**

Data Source: 2008-2012 CHAS

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

## Discussion

### Table 13- Disproportionately Greater Need 0-30 percent AMI

American Indian/Alaska Native and Pacific Islanders experienced one or more housing problems at a disproportionately higher rate than the jurisdiction as a whole. This may be in part due to the small population size.

### Table 14-Disporportionately Greater Need 30-50 percent AMI

One racial category experiences one or more housing problems is at a disproportionately higher rate than the jurisdiction as a whole. According to the data, 74% of Black/African Americans who make 30-50% of the AMI experience one or more housing problems.

### Table 15- Disproportionately Greater Need 50-80 percent AMI

Statistically, Asians and American Indian/Alaska Natives experienced one or more housing problems at a disproportionately higher rate than the jurisdiction as a whole. This may be in part due to the small population size.

### Table 16-Disproportionately Greater Need 80-100 percent AMI

There are two racial categories which experiences one or more housing problems at a disproportionately higher rate than the jurisdiction as a whole. In the jurisdiction 30% of households experience one or more housing problems, compared to 53% for Black/African American and 100% of Asians. The Asian result may be due to low population sample.

## NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

### Introduction

In this section the Consolidated Plan determines if any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole. For this purpose, disproportionately greater need exists when the percentage of persons in a category of need who are members of a particular racial or ethnic group is at least 10 percentage points higher than the percentage of persons in category as a whole.

### 0%-30% of Area Median Income

| Severe Housing Problems*       | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 1,145                                    | 490                                   | 80   |
| White                          | 715                                      | 315                                   | 70   |
| Black / African American       | 355                                      | 130                                   | 10   |
| Asian                          | 0  | 4                                     | 0  |
| American Indian, Alaska Native | 25                                       | 0                                     | 0  |
| Pacific Islander               | 25                                       | 0                                     | 0  |
| Hispanic                       | 25                                       | 34                                    | 0  |

**Table 17 – Severe Housing Problems 0 - 30% AMI**

**Data Source:** 2008-2012 CHAS

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

### 30%-50% of Area Median Income

| Severe Housing Problems*       | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 435                                      | 1,120                                 | 0  |
| White                          | 315                                      | 915                                   | 0  |
| Black / African American       | 115                                      | 89                                    | 0  |
| Asian                          | 4  | 10                                    | 0  |
| American Indian, Alaska Native | 0  | 0                                     | 0  |
| Pacific Islander               | 0  | 0                                     | 0  |
| Hispanic                       | 0  | 60                                    | 0  |

**Table 18 – Severe Housing Problems 30 - 50% AMI**

Data Source: 2008-2012 CHAS

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

### 50%-80% of Area Median Income

| Severe Housing Problems*       | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 185                                      | 2,275                                 | 0  |
| White                          | 110                                      | 1,850                                 | 0  |
| Black / African American       | 60                                       | 330                                   | 0  |
| Asian                          | 0  | 4                                     | 0  |
| American Indian, Alaska Native | 0  | 8                                     | 0  |
| Pacific Islander               | 0  | 0                                     | 0  |
| Hispanic                       | 0  | 70                                    | 0  |

**Table 19 – Severe Housing Problems 50 - 80% AMI**

Data Source: 2008-2012 CHAS

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%



## 80%-100% of Area Median Income

| Severe Housing Problems*       | Has one or more of four housing problems | Has none of the four housing problems | Household has no/negative income, but none of the other housing problems |
|--------------------------------|--|---------------------------------------|--|
| Jurisdiction as a whole        | 55                                       | 1,150                                 | 0  |
| White                          | 45                                       | 920                                   | 0  |
| Black / African American       | 10                                       | 145                                   | 0  |
| Asian                          | 0  | 15                                    | 0  |
| American Indian, Alaska Native | 0  | 0                                     | 0  |
| Pacific Islander               | 0  | 0                                     | 0  |
| Hispanic                       | 0  | 39                                    | 0  |

**Table 20 – Severe Housing Problems 80 - 100% AMI**

Data Source: 2008-2012 CHAS

\*The four severe housing problems are:

1. Lacks complete kitchen facilities 2. Lacks complete plumbing facilities 3. More than 1.5 persons per room 4. Cost Burden over 50%

## Discussion

### Table 17- Disproportionately Greater Need 0-30 percent AMI-Severe Housing

There are three categories that show disproportionately greater need: Hispanic (91%), American Indian/Alaska Native (100%) and Pacific Islander (100%).

### Table 18- Disproportionately Greater Need 30-50 percent AMI-Severe Housing

In this category, Black/African Americans have a disproportionately greater need. Forty percent of the Black/African American households are experiencing this problem versus 25% for the jurisdiction as a whole.

### Table 19- Disproportionately Greater Need 50-80 percent AMI-Severe Housing

In this category, Black/African Americans have a disproportionately greater need. Nineteen percent of the Black/African American households are experiencing this problem versus 8% for the jurisdiction as a whole.

### Table 20- Disproportionately Greater Need 80-100 percent AMI-Severe Housing

No racial category is experiencing disproportionate need in this income category.

## NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

### Introduction:

For this section of the Consolidated Plan, we determine if the housing cost burdens are disproportionate to any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole. For this purpose, disproportionately greater need exists when the percentage of persons in a category of need who are members of a particular racial or ethnic group is at least 10 percentage points higher than the percentage of persons in category as a whole.

### Housing Cost Burden

| Housing Cost Burden            | <=30% | 30-50% | >50%  | No / negative income (not computed) |
|--------------------------------|-------|--------|-------|-------------------------------------|
| Jurisdiction as a whole        | 8,780 | 1,770  | 1,690 | 80                                  |
| White                          | 7,210 | 1,280  | 1,145 | 70                                  |
| Black / African American       | 920   | 370    | 460   | 10                                  |
| Asian                          | 110   | 19     | 4     | 0                                   |
| American Indian, Alaska Native | 4     | 8      | 25    | 0                                   |
| Pacific Islander               | 30    | 0      | 25    | 0                                   |
| Hispanic                       | 390   | 50     | 25    | 0                                   |

**Table 21 – Greater Need: Housing Cost Burdens AMI**

Data Source: 2008-2012 CHAS

### Discussion:

For the jurisdiction as a whole 47% of the households have a cost burden for housing, with 25% experiencing a severe burden (paying over 50% of their income on housing related costs). Within the racial categories American Indian/Alaska Natives (78%) and Pacific Islanders (86%) have a statistically disproportionate greater need thus paying over 50% of their income on housing.

## **NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)**

**Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?**

### **Housing Problems**

For households earning 0-30 percent of the AMI, American Indian/Alaska Native and Pacific Islanders experienced one or more housing problems at a disproportionately higher rate than the jurisdiction as a whole. This may be in part due to the small population size.

For income levels between 30-50 percent of the AMI one racial category experiences one or more housing problems is at a disproportionately higher rate than the jurisdiction as a whole. According to the data, 74% of Black/African Americans who make 30-50% of the AMI experience one or more housing problems.

For income levels between 50-80 percent of the AMI, Asians and American Indian/Alaska Natives experienced one or more housing problems at a disproportionately higher rate than the jurisdiction as a whole. This may be in part due to the small population size.

For income levels between 80-100 percent of the AMI, there are two racial categories which experiences one or more housing problems at a disproportionately higher rate than the jurisdiction as a whole. In the jurisdiction 30% of households experience one or more housing problems, compared to 53% for Black/African American and 100% of Asians. The Asian result may be due to low population sample.

### **Severe Housing**

Severe Housing is described as paying over 50% of the household income on housing. For those with incomes of 0-30 percent of the AMI, There are three racial/ethnic categories that show disproportionately greater need: Hispanic (91%), American Indian/Alaska Native (100%) and Pacific Islander (100%).

In the 30-50% AMI category, Black/African Americans have a disproportionately greater need. There is 40% of the Black/African American household experiencing this problem versus 25% for the jurisdiction as a whole.

### **Table 19- Disproportionately Greater Need 50-80 percent AMI-Severe Housing**

For those with incomes within 50-80 percent of the AMI, Black/African Americans have a disproportionately greater need. There is 19% of the Black/African American household experiencing this problem versus 8% for the jurisdiction.

**Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?**

The highest concentration of racial and ethnic groups can be found in CT701 with 48% in the area belonging to a group other than white alone. The other two census tracts reporting a higher concentration of minorities are CT711 (39%) and CT 705 (33%).

## NA-35 Public Housing – 91.205(b)

### Introduction

The Leavenworth Housing Authority (LHA) is designated a small public housing agency (PHA) with decision making authority for budget, personnel and policy adoption resting with the City Commission. Leavenworth provides a 105 unit high-rise (Planters II) for senior and disabled persons. LHA is also approved for 339 Housing Choice Vouchers, but because of reduced funding levels only provides 215 to participants who may rent from willing market-rate landlords. Because of the City of Leavenworth connection, there is not a conflict between the Consolidated Plan and plans prepared to satisfy the Housing Quality and Work Responsibility Act. In the past, the Mayor has signed the statement stating there is no conflict first as the mayor of the city and again as the chair of the LHA board. The residents organize an association with a "Resident's Committee" to help plan birthday parties, social events and advise the housing staff of concerns. Tenants seldom voluntarily leave Planters II to seek rental housing elsewhere.

As of March 2016, there were 60 families on the LHA's Section 8 waiting list. The average with time is two years depending on the housing type needed.

### Totals in Use

|                            | Program Type |           |                |          |               |              |                                     |                            |            |
|----------------------------|--------------|-----------|----------------|----------|---------------|--------------|-------------------------------------|----------------------------|------------|
|                            | Certificate  | Mod-Rehab | Public Housing | Vouchers |               |              | Special Purpose Voucher             |                            |            |
|                            |              |           |                | Total    | Project-based | Tenant-based | Veterans Affairs Supportive Housing | Family Unification Program | Disabled * |
|                            |              |           |                |          |               |              |                                     |                            |            |
| # of units vouchers in use | 0            | 0         | 96             | 335      | 0             | 215          | 115                                 | 0                          | 0          |

**Table 22 - Public Housing by Program Type**

**\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition**

**Data Source:** PIC (PIH Information Center)

## Characteristics of Residents

|   | Program Type |           |                |          |               |              |                                     |                            |
|---|--------------|-----------|----------------|----------|---------------|--------------|-------------------------------------|----------------------------|
|   | Certificate  | Mod-Rehab | Public Housing | Vouchers |               |              |                                     |                            |
|   |              |           |                | Total    | Project-based | Tenant-based | Veterans Affairs Supportive Housing | Family Unification Program |
| Average Annual Income                           | 0            | 0         | 10,961         | 12,895   | 0             | 13,507       | 11,419                              | 0                          |
| Average length of stay                          | 0            | 0         | 5              | 3        | 0             | 4            | 0                                   | 0                          |
| Average Household size                          | 0            | 0         | 1              | 1        | 0             | 2            | 1                                   | 0                          |
| # Homeless at admission                         | 0            | 0         | 0              | 0        | 0             | 0            | 0                                   | 0                          |
| # of Elderly Program Participants (>62)         | 0            | 0         | 52             | 72       | 0             | 55           | 17                                  | 0                          |
| # of Disabled Families                          | 0            | 0         | 40             | 125      | 0             | 87           | 38                                  | 0                          |
| # of Families requesting accessibility features | 0            | 0         | 96             | 324      | 0             | 229          | 95                                  | 0                          |
| # of HIV/AIDS program participants              | 0            | 0         | 0              | 0        | 0             | 0            | 0                                   | 0                          |
| # of DV victims                                 | 0            | 0         | 0              | 0        | 0             | 0            | 0                                   | 0                          |

**Table 23 – Characteristics of Public Housing Residents by Program Type**

**Data Source:** PIC (PIH Information Center)

## Race of Residents

| Race                          | Certificate | Mod-Rehab | Public Housing | Program Type |               |              |                                     |                            |            |
|-------------------------------|-------------|-----------|----------------|--------------|---------------|--------------|-------------------------------------|----------------------------|------------|
|                               |             |           |                | Vouchers     |               |              |                                     |                            |            |
|                               |             |           |                | Total        | Project-based | Tenant-based | Special Purpose Voucher             |                            |            |
|                               |             |           |                |              |               |              | Veterans Affairs Supportive Housing | Family Unification Program | Disabled * |
| White                         | 0           | 0         | 85             | 200          | 0             | 143          | 57                                  | 0                          | 0          |
| Black/African American        | 0           | 0         | 7              | 120          | 0             | 83           | 37                                  | 0                          | 0          |
| Asian                         | 0           | 0         | 2              | 2            | 0             | 2            | 0                                   | 0                          | 0          |
| American Indian/Alaska Native | 0           | 0         | 2              | 2            | 0             | 1            | 1                                   | 0                          | 0          |
| Pacific Islander              | 0           | 0         | 0              | 0            | 0             | 0            | 0                                   | 0                          | 0          |
| Other                         | 0           | 0         | 0              | 0            | 0             | 0            | 0                                   | 0                          | 0          |

\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

**Table 24 – Race of Public Housing Residents by Program Type**

Data Source: PIC (PIH Information Center)

## Ethnicity of Residents

| Ethnicity    | Certificate | Mod-Rehab | Public Housing | Program Type |               |              |                                     |                            |            |
|--------------|-------------|-----------|----------------|--------------|---------------|--------------|-------------------------------------|----------------------------|------------|
|              |             |           |                | Vouchers     |               |              |                                     |                            |            |
|              |             |           |                | Total        | Project-based | Tenant-based | Special Purpose Voucher             |                            |            |
|              |             |           |                |              |               |              | Veterans Affairs Supportive Housing | Family Unification Program | Disabled * |
| Hispanic     | 0           | 0         | 3              | 10           | 0             | 9            | 1                                   | 0                          | 0          |
| Not Hispanic | 0           | 0         | 93             | 314          | 0             | 220          | 94                                  | 0                          | 0          |

\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

**Table 25 – Ethnicity of Public Housing Residents by Program Type**

Data Source: PIC (PIH Information Center)

**Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:**

Fully 100% of the public housing units requested accessibility features and 42% of household were disabled families. For the voucher program, 100% requested accessibility features with 39% reported as disabled families. This is the most dominant characteristic of public housing residents with special needs.

**Most immediate needs of residents of Public Housing and Housing Choice voucher holders**

One third of those on the waiting list are elderly. The need for affordable housing for low income elderly will continue to increase as the population continues to age. With the elderly population there is a need for more accessible units.

**How do these needs compare to the housing needs of the population at large**

For the population at large the housing need is an increase in the availability of affordable housing. For low income residents the specific need is an increase in public housing and vouchers. Currently some of the allotted vouchers are not used due to funding. Safe and affordable housing will continue to be a major need for low income households.

**NA-40 Homeless Needs Assessment – 91.205(c)****Introduction:**

An official HUD required Point-in-Time Homeless Count was conducted on January 2015 and showed 175 adults and children who met HUD's definition of homeless for Leavenworth County. The City addresses homelessness primarily through the public service agency providers. The Alliance Against Family Violence operates the only domestic violence shelter in Leavenworth. The Shelter of Hope run by the Leavenworth Interfaith Council is a sleep-only shelter for the homeless. Current plans are to relocate the Shelter of Home and combine it with Welcome Central, a service provider for low income and homeless individuals.

The Emergency Solutions Grant administered through the City from the Kansas Housing Resources Corporation (KHRC) provides the City homeless funding for the Alliance Against Family Violence and provides Catholic Charities of Northeast Kansas with funds for temporary shelter and homeless prevention and intervention programs.

**If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):**

The homeless include persons suffering from domestic abuse, families whose homes were destroyed by calamity, families who arrive in Leavenworth with no money and no local means of support (who are usually here because of incarceration of a family member at one of the three local facilities), veterans who are no longer able to stay at the Dwight D. Eisenhower Veterans Affairs Medical Center (VAMC) hospital or domiciliary, and those with mental illness.

**Nature and Extent of Homelessness: (Optional)**

| <b>Race:</b>                     | <b>Sheltered:</b> | <b>Unsheltered (optional)</b> |
|----------------------------------|-------------------|-------------------------------|
| White                            | 0                 | 0                             |
| Black or African American        | 0                 | 0                             |
| Asian                            | 0                 | 0                             |
| American Indian or Alaska Native | 0                 | 0                             |
| Pacific Islander                 | 0                 | 0                             |
| <b>Ethnicity:</b>                | <b>Sheltered:</b> | <b>Unsheltered (optional)</b> |
| Hispanic                         | 0                 | 0                             |
| Not Hispanic                     | 0                 | 0                             |

Data Source  
Comments:

**Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.**

For the 2015 PIT there were 175 who were homeless in Leavenworth. The large concentration of homeless in the county is due to the location of three prisons and the Dwight D Eisenhower Veterans Affairs Medical Center (VAMC). These facilities are located in or near the City of Leavenworth. Families of those incarcerated often arrive in Leavenworth with no money and no local support network. Veterans who are no longer able to stay at the VAMC hospital or domiciliary also tend to remain in the City of Leavenworth.

**Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.**

This information is not available for the City of Leavenworth.



## **Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.**

The City of Leavenworth has more sheltered and unsheltered homeless due to public institutions within its geographic borders and in close proximity. There is the Veteran's Administration Medical Center, Leavenworth Prison, Lansing Prison and the Leavenworth Detention Center. Since it has opened in November 2014, the Shelter of Hope has been near capacity. This points to the number of unsheltered homeless in the City of Leavenworth. Sheltered homeless are housed at the Marion Apartments, Veterans Administration Medical Center hospital or domiciliary and the Alliance Against Family Violence shelter. In addition, some homeless or about to be homeless families maintain housing through the Rapid Housing and Homeless Prevention programs funded by ESG.

## **NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)**

### **Introduction:**

Persons with special needs included the elderly/frail elderly, persons with severe mental illness, developmentally disabled, physically disabled, and those suffering from drug/alcohol addictions. Our community has not quantified the number of residents in these categories that need housing assistance. Much of this population also has low income so their needs may have been addressed when estimating the housing needs of low income residents.

### **Describe the characteristics of special needs populations in your community:**

Within our community there are all the special needs populations. The elderly/frail elderly may require adaptive or accessible housing to accommodate physical issues, and may also need assistance with daily care or residential care/maintenance. Persons with severe mental illness developmentally disabled, physically disabled need supportive housing and supportive services. Those suffering from drug/alcohol addictions typically have a history of inpatient and outpatient treatment which makes housing maintenance difficult and often leads to homelessness.

### **What are the housing and supportive service needs of these populations and how are these needs determined?**

For non-homeless citizens of Leavenworth who have special needs but may or may not require supportive housing, the following services are available:

The Coalition for Independence assists individuals with disabilities. The agency acts as an advocate for legal rights of their clients and provides independent living skills training, peer support and community integration. Often times, their clients are low-income persons in need of special medical equipment or ADA accessibility features in order to remain in their homes. The CDBG Home Rehabilitation program provides assistance to qualified household need accessibility features.

Marion Apartments is a part of Mental Health America of the Heartland's Heartland Housing Initiative. It is a HUD funded Permanent Supportive Housing program. This program provides access to permanent, safe, affordable housing for individuals with a mental health diagnosis who are coming from a homeless situation. Tenants receive the support and resources they need to break the cycle of homelessness. It is a ten unit facility that is almost always at full capacity. We work directly with the VA Aftercare Program and Guidance Center for referrals when there is a vacancy. Those agencies also provide case

management services for our residents. We currently have 6 Veterans in our program. We serve both single men and women.

Riverside Resources provides day, residential, and support services to individuals with developmental disabilities in Leavenworth County. They currently operate four group homes, a sheltered employment work site, and an alternative day program. Targeted case management, transportation and supported living services are also available.

Individuals with mental and developmental disabilities are provided services through The Guidance Center.

Drug and alcohol addiction programs are offered through The Alliance Against Family Violence, VA supportive services, the Kansas City Kansas Parole Office, or The Guidance Center, depending on qualifications of the individual. The Youth Support Program offers substance abuse prevention classes for youth, as well as the Leavenworth Police Department's DARE program.

The Leavenworth County Health Department performs testing for HIV/AIDS. Once a person is diagnosed with the disease they are referred to an HIV case manager at either KU Medical Center or Good Samaritan for supportive services to individuals and families affected by these conditions.

## **NA-50 Non-Housing Community Development Needs – 91.215 (f)**

### **Describe the jurisdiction's need for Public Facilities:**

Facilities and amenities in the City of Leavenworth benefit all citizens. Parks, playgrounds and the recreation center are a major contributor to quality of life.

### **How were these needs determined?**

Needs were determined by community survey and City professional staff.

### **Describe the jurisdiction's need for Public Improvements:**

Infrastructure such as streets, sidewalks, and streetlights are important to community residents. They provide neighborhood stability through safe passage for residents accessing school, work and social outlets. Though residents are responsible for sidewalk maintenance and repairs on their property, low/moderate income residents often cannot afford to replace the sidewalks in front of their residence.

### **How were these needs determined?**

The public gave input via the survey used for the Consolidated Plan. In addition, non-housing priorities in community development were determined through analysis of City information, field studies and data analyses by Public Works and Planning Departments.

## Describe the jurisdiction's need for Public Services:

Public Services provide much needed assistance to those in the low/moderate income brackets. With multiple prisons and the VA Medical Center in the area, the need for Public Services is even more crucial than in a typical community.

## How were these needs determined?

Needs were determined by community survey and City professional staff.

# Housing Market Analysis

## MA-10 Number of Housing Units – 91.210(a)&(b)(2)

### Introduction

This section provides an overview of the residential structures and types available in the City of Leavenworth. The housing stock is almost equally split between renters and owners. This indicates more renters than most communities. In addition, most of the housing stock (63%) is one-unit detached structures.

### All residential properties by number of units

| Property Type                   | Number        | %           |
|---------------------------------|---------------|-------------|
| 1-unit detached structure       | 8,748         | 63%         |
| 1-unit, attached structure      | 1,881         | 14%         |
| 2-4 units                       | 1,452         | 10%         |
| 5-19 units                      | 1,111         | 8%          |
| 20 or more units                | 606           | 4%          |
| Mobile Home, boat, RV, van, etc | 120           | 1%          |
| <b>Total</b>                    | <b>13,918</b> | <b>100%</b> |

Table 26 – Residential Properties by Unit Number

Data Source: 2008-2012 ACS

### Unit Size by Tenure

|                    | Owners |     | Renters |     |
|--------------------|--------|-----|---------|-----|
|                    | Number | %   | Number  | %   |
| No bedroom         | 0      | 0%  | 201     | 3%  |
| 1 bedroom          | 228    | 4%  | 1,035   | 16% |
| 2 bedrooms         | 1,245  | 21% | 1,744   | 27% |
| 3 or more bedrooms | 4,581  | 76% | 3,364   | 53% |



**Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.**

There are no pending closures in the Leavenworth Housing Authority. The Leavenworth Housing Authority does not expect to reduce its inventory of Section 8 vouchers unless continued reductions in federal operating cost funding make it necessary.

**Does the availability of housing units meet the needs of the population?**

This is a lack of housing units available at the lower price point which is important to the working poor.

**Describe the need for specific types of housing:**

Leavenworth needs more low income housing and specifically fully accessible units for disabled and elderly residents.

**Discussion**

Due to the competition for rental housing from those coming to Fort Leavenworth, there has been a push for housing development at the upper end of the rental market with little to no housing for those in the low income category. This is especially true of those who do not meet the requirements for many subsidized units (need to be elderly or disabled).

**MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)**  
**Introduction**

Housing affordability is a concern for the population as a whole and a major concern for the lower income sector of the City population. Home values have increased 65 percent in the last 11 years and contract rents increased 43 percent. By comparison income only increased 27 percent in the same period.

**Cost of Housing**

|                      | <b>Base Year: 2000</b> | <b>Most Recent Year: 2012</b> | <b>% Change</b> |
|----------------------|------------------------|-------------------------------|-----------------|
| Median Home Value    | 74,400                 | 118,700                       | 60%             |
| Median Contract Rent | 429                    | 646                           | 51%             |

**Table 28 – Cost of Housing**

**Data Source:** 2000 Census (Base Year), 2008-2012 ACS (Most Recent Year)

| <b>Rent Paid</b> | <b>Number</b> | <b>%</b> |
|------------------|---------------|----------|
| Less than \$500  | 2,019         | 31.8%    |
| \$500-999        | 2,456         | 38.7%    |

| <b>Rent Paid</b> | <b>Number</b> | <b>%</b>      |
|------------------|---------------|---------------|
| \$1,000-1,499    | 744           | 11.7%         |
| \$1,500-1,999    | 1,013         | 16.0%         |
| \$2,000 or more  | 112           | 1.8%          |
| <b>Total</b>     | <b>6,344</b>  | <b>100.0%</b> |

**Table 29 - Rent Paid**

Data Source: 2008-2012 ACS

## Housing Affordability

| <b>% Units affordable to Households earning</b> | <b>Renter</b> | <b>Owner</b> |
|---|---------------|--------------|
| 30% HAMFI                                       | 395           | No Data      |
| 50% HAMFI                                       | 2,025         | 985          |
| 80% HAMFI                                       | 3,800         | 1,975        |
| 100% HAMFI                                      | No Data       | 2,845        |
| <b>Total</b>                                    | <b>6,220</b>  | <b>5,805</b> |

**Table 30 – Housing Affordability**

Data Source: 2008-2012 CHAS

## Monthly Rent

| <b>Monthly Rent (\$)</b> | <b>Efficiency (no bedroom)</b> | <b>1 Bedroom</b> | <b>2 Bedroom</b> | <b>3 Bedroom</b> | <b>4 Bedroom</b> |
|--------------------------|--------------------------------|------------------|------------------|------------------|------------------|
| Fair Market Rent         | 0                              | 0                | 0                | 0                | 0                |
| High HOME Rent           | 0                              | 0                | 0                | 0                | 0                |
| Low HOME Rent            | 0                              | 0                | 0                | 0                | 0                |

**Table 31 – Monthly Rent**

Data Source Comments:

## Is there sufficient housing for households at all income levels?

According to the CHAS data there are 345 rental units considered affordable to families earning 30 percent of the AMI, however there are more than 1,075 households at this income level. That indicates that 68% of those in the lower income bracket are cost burdened for housing.

## How is affordability of housing likely to change considering changes to home values and/or rents?

Housing affordability is out of reach for many in the City of Leavenworth. This concern leads to mortgage defaults and homelessness issues for renters. Changes in lending practices have limited homeownership for low/moderate income individuals and families. Reductions in federal subsidy programs such as Section 8 have also tightened the market available to low income residents.

## MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

### Introduction

Housing is measured on four conditions: complete plumbing complete, functional kitchen facilities, no more than one person per room and a cost burden to exceed greater than 30 percent of a household's income. While only 19 percent of owner-occupied housing has one or more selected conditions, in rental-occupied housing 38 percent of the population experience one or more selected conditions.

### Definitions

**Substandard Housing:** Housing that does not meet the City's minimum housing code and lacks operable and complete plumbing facilities, an operable and complete electrical system, a safe source of heat, kitchen facilities and/or has been declared unfit for habitation by the City's Code Enforcement or Building Inspection Department.

**Substandard Housing but Suitable for Rehabilitation:** housing that meets the "Substandard Housing" definition but can be rehabilitated and meet compliance with the City's Housing Code.

### Condition of Units

| Condition of Units             | Owner-Occupied |             | Renter-Occupied |            |
|--------------------------------|----------------|-------------|-----------------|------------|
|                                | Number         | %           | Number          | %          |
| With one selected Condition    | 1,271          | 21%         | 2,504           | 39%        |
| With two selected Conditions   | 38             | 1%          | 75              | 1%         |
| With three selected Conditions | 0              | 0%          | 0               | 0%         |
| With four selected Conditions  | 0              | 0%          | 0               | 0%         |
| No selected Conditions         | 4,745          | 78%         | 3,765           | 59%        |
| <b>Total</b>                   | <b>6,054</b>   | <b>100%</b> | <b>6,344</b>    | <b>99%</b> |

Table 32 - Condition of Units

Data Source: 2008-2012 ACS

### Year Unit Built

| Year Unit Built | Owner-Occupied |             | Renter-Occupied |             |
|-----------------|----------------|-------------|-----------------|-------------|
|                 | Number         | %           | Number          | %           |
| 2000 or later   | 743            | 12%         | 956             | 15%         |
| 1980-1999       | 1,139          | 19%         | 1,475           | 23%         |
| 1950-1979       | 2,130          | 35%         | 2,103           | 33%         |
| Before 1950     | 2,042          | 34%         | 1,810           | 29%         |
| <b>Total</b>    | <b>6,054</b>   | <b>100%</b> | <b>6,344</b>    | <b>100%</b> |

Table 33 – Year Unit Built

Data Source: 2008-2012 CHAS

### Risk of Lead-Based Paint Hazard

| Risk of Lead-Based Paint Hazard                       | Owner-Occupied |     | Renter-Occupied |     |
|---|----------------|-----|-----------------|-----|
|   | Number         | %   | Number          | %   |
| Total Number of Units Built Before 1980               | 4,172          | 69% | 3,913           | 62% |
| Housing Units build before 1980 with children present | 1,110          | 18% | 195             | 3%  |

**Table 34 – Risk of Lead-Based Paint**

**Data Source:** 2008-2012 ACS (Total Units) 2008-2012 CHAS (Units with Children present)

### Vacant Units

|                          | Suitable for Rehabilitation | Not Suitable for Rehabilitation | Total |
|--------------------------|-----------------------------|---------------------------------|-------|
| Vacant Units             | 0                           | 0                               | 0     |
| Abandoned Vacant Units   | 0                           | 0                               | 0     |
| REO Properties           | 0                           | 0                               | 0     |
| Abandoned REO Properties | 0                           | 0                               | 0     |

**Table 35 - Vacant Units**

**Data Source:** 2005-2009 CHAS

### Need for Owner and Rental Rehabilitation

Leavenworth was the first city established in Kansas (1854). Its housing stock is older and with age comes the need for repair and maintenance. According to the American Community Survey, 69% of the owner-occupied housing and 65% of the renter-occupied housing is built before 1980, pointing to a strong need for owner and rental rehabilitation programs.

### Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

The best way to estimate the number of housing units with low/moderate income families with LBP (Lead Based Paint) hazards is to determine the number of units constructed prior to 1978 when lead based paint standards were issued. This is a worst case scenario as some of the home may have had the lead hazard mitigated but it provides a guess at the level of concern. Of the units built before 1980, there were 8,218 units total. Of these, 959 households (189 owners and 770 renters) that had children present where LBP hazards are more of a risk.

### Discussion

Home Repair programs are an important housing tool for the City of Leavenworth since its housing stock is older. According to 2007-2011 ACS study, 8218 units were constructed before 1980. Also due to the age of the housing stock the awareness of and mitigation of lead based paint continues as an important housing and health issue.



## MA-25 Public and Assisted Housing – 91.210(b)

### Introduction

The Leavenworth Housing Authority is designated a small public housing agency with decision making authority for budget, personnel and policy adoption resting with the City Commission. Leavenworth provides a 105 unit high-rise (Planters II) for older and disabled persons. LHA is also approved for 339 Housing Choice Vouchers, but because of reduced funding levels only 215 are currently provided to participants, who may rent from willing market-rate landlords.

### Totals Number of Units

|  | Program Type |           |                |          |                 |                |                                     |                            |            |
|--|--------------|-----------|----------------|----------|-----------------|----------------|-------------------------------------|----------------------------|------------|
|  | Certificate  | Mod-Rehab | Public Housing | Vouchers |                 |                |                                     |                            |            |
|  |              |           |                | Total    | Project - based | Tenant - based | Special Purpose Voucher             |                            |            |
|  |              |           |                |          |                 |                | Veterans Affairs Supportive Housing | Family Unification Program | Disabled * |
| # of units vouchers available  |              |           | 105            | 448      |                 |                | 740                                 | 0                          | 0          |
| # of accessible units  |              |           |                |          |                 |                |                                     |                            |            |
| *includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition |              |           |                |          |                 |                |                                     |                            |            |

**Table 36 – Total Number of Units by Program Type**

Data Source: PIC (PIH Information Center)

### Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

There are 105 units in Planters II. They are in above average physical condition.

### Public Housing Condition

| Public Housing Development | Average Inspection Score |
|----------------------------|--------------------------|
| Planters II                | 99                       |

**Table 37 - Public Housing Condition**

**Describe the restoration and revitalization needs of public housing units in the jurisdiction:**

Phase one of the door replacement project was completed in 2014 (living room closet door, sliding closet doors in the living room and bedroom). Phase two of the door replacement project happened in 2016. These are the only restoration/revitalization projects scheduled.

**Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:**

No improvements are currently planned.

**Discussion:**

We operate a housing authority rated as a high performer. However, due to the lack of federal funds we are not able to assist as many households as we are allocated in the voucher program. The funding for the voucher program is especially crucial for low income families since rents are increasing at a much higher rate than incomes.

***MA-30 Homeless Facilities and Services – 91.210(c)*****Introduction**

The City of Leavenworth and the public service agencies monitor the availability of temporary and transitional shelter/housing for the homeless. Currently there are two facilities, the Alliance Against Family Violence (AAFV) which is a domestic abuse shelter and the Shelter of Hope was opened by the Leavenworth Interfaith Council in 2014. AAFV serves about 80 unduplicated individuals a year; the Shelter of Hope provides 33 beds per night.

**Facilities and Housing Targeted to Homeless Households**

|   | Emergency Shelter Beds             |                                    | Transitional Housing Beds | Permanent Supportive Housing Beds |                   |
|---|------------------------------------|------------------------------------|---------------------------|-----------------------------------|-------------------|
|   | Year Round Beds<br>(Current & New) | Voucher / Seasonal / Overflow Beds | Current & New             | Current & New                     | Under Development |
| Households with Adult(s) and Child(ren) | 0                                  | 0                                  | 0                         | 0                                 | 0                 |
| Households with Only Adults             | 0                                  | 0                                  | 0                         | 0                                 | 0                 |
| Chronically Homeless Households         | 0                                  | 0                                  | 0                         | 0                                 | 0                 |
| Veterans                                | 0                                  | 0                                  | 0                         | 0                                 | 0                 |
| Unaccompanied Youth                     | 0                                  | 0                                  | 0                         | 0                                 | 0                 |

**Table 38 - Facilities and Housing Targeted to Homeless Households**

**Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons**

The Veterans Affairs Supportive Housing (VASH) grant is a result of the VA partnering with HUD, which provides rental assistance to veterans. Under this program, the VAMC assigned case managers to homeless veterans. Leavenworth is home to the Dwight D. Eisenhower VA Medical Center, which offers a variety of resources, programs and benefits to homeless veterans, including housing assistance, health care, substance abuse treatment, job training/employment benefits, education, and justice system support.

The Guidance Center has a hospital liaison that coordinates discharge from psychiatric hospitalization. A team of workers made appropriate referrals to local social service agencies to meet the needs of each patient. The Guidance Center also serves individuals with mental illness and substance abuse disorders.

The Kansas Department of Corrections offered re-entry services for offenders being released from correctional institutions.

Saint Vincent Clinic provided low-cost medical care to uninsured adults below the poverty level. Many of their patients had chronic diseases which required ongoing treatment and medication.

Catholic Charities of NE Kansas strived to prevent homelessness through financial assistance to avoid utility disconnections and eviction, coordination of temporary emergency shelter, financial literacy, job listings, school supplies, gas vouchers, electric fans, food and other essential needs. They also offer classes for independent living and finance to low-income individuals and families in an effort to break the cycle of homelessness.

The Alliance Against Family Violence sheltered victims of domestic abuse and provided the tools needed by victims to find employment, housing, and independence from their abusers. Court Appointed Special Advocates (CASA) acted in the best interest of children and youth involved in the court system and assigned by the court.

Youth Support Program provided free after school and summer programs for children, substance abuse prevention, social and life skills training, anger management, and parenting skills classes.

The Council on Aging assisted social workers and staff with discharge planning from nursing homes by providing Meals on Wheels, transportation to doctor appointments, shopping, and homemaking chores at a low cost to low-income older in order to enable them to remain in their homes.

The Leavenworth Mission distributed non-perishable food boxes and clothing vouchers to meet the basic needs of low-income individuals and families. The Salvation Army offered assistance to prevent eviction. Other services available included a program for Homeless Veterans, utility assistance a food pantry, and prescription eyeglasses for those in need. The Leavenworth Assistance Center provided free food and clothing to homeless persons.

The Department for Children & Families offered support services to low-income families. Services included SNAP food assistance program, WIC, disability determination and Medicaid for older/disabled, vocational rehab, and independent living services.

Welcome Central opened its doors in January 2014, to serve as a clearinghouse to connect local residents and homeless persons with community resources. This organization assists clients with access to needed services, provided skill-building activities and training, and offered transportation to their clients.

Local churches round out the homeless assistance/prevention in the City of Leavenworth, offering weekly meals, food pantry items, assisting with rent/utility payments, and sometimes housing the homeless in church-owned homes specifically designed for this purpose.

**List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.**

The services listed above are also used to meet the needs of the homeless and chronically homeless.

## **MA-35 Special Needs Facilities and Services – 91.210(d)**

### **Introduction**

The elderly/frail elderly, persons with severe mental illness, developmentally disabled, physically disabled, and those suffering from drug/alcohol addictions are part of the special needs in our community that need housing and services. Much of this population also has low income so their needs are intensified and at the same time their options are more limited.

**Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs**

Within our community there are all the special needs populations. The elderly/frail elderly may require adaptive or accessible housing to accommodate physical issues, and may also need assistance with daily care or residential care/maintenance. Persons with severe mental illness, developmentally disabled, physically disabled need supportive housing and supportive services. Those suffering from drug/alcohol addictions typically have a history of inpatient and outpatient treatment which makes housing maintenance difficult and often leads to homelessness.

The Veterans Affairs Supportive Housing (VASH) grant is a result of the VA partnering with HUD, which provides rental assistance to veterans. Under this program, the VAMC assigned case managers to homeless veterans. Leavenworth is home to the Dwight D. Eisenhower VA Medical Center, which offers a variety of resources, programs and benefits to veterans, including housing assistance, health care, substance abuse treatment, job training/employment benefits, education, and justice system support.

The Guidance Center also serves individuals with mental illness and substance abuse disorders. They also have a hospital liaison that coordinates discharge from psychiatric hospitalization. A team of workers made appropriate referrals to local social service agencies to meet the needs of each patient.

The Kansas Department of Corrections offers re-entry services for offenders being released from correctional institutions.

Catholic Charities of Northeast Kansas strives to prevent homelessness through financial assistance to avoid utility disconnections and eviction, coordination of temporary emergency shelter.

The Coalition for Independence assists individuals with disabilities. The agency acts as an advocate for legal rights of their clients and provides independent living skills training, peer support, and community integration and awareness.

Marion Apartments is a part of Mental Health America of the Heartland's Heartland Housing Initiative. It is a HUD funded Permanent Supportive Housing program. This program provides access to permanent, safe, affordable housing for individuals with a mental health diagnosis who are coming from a homeless situation. Tenants receive the support and resources they need to break the cycle of homelessness.

Riverside Resources provides day, residential, and support services to individuals with developmental disabilities in Leavenworth County. Targeted case management, transportation and supported living services are also available.

Drug and alcohol addiction programs are offered through the Alliance Against Family Violence, VA supportive services, the Kansas City Kansas Parole Office, or The Guidance Center, depending on qualifications of the individual. The Youth Support Program offers substance abuse prevention classes for youth, as well as the Leavenworth Police Department's DARE program.

The Council on Aging assisted social workers and staff with discharge planning from nursing homes by providing Meals on Wheels, transportation to doctor appointments, shopping, and homemaking chores at a low cost to low-income older in order to enable them to remain in their homes.

The Department for Children & Families offered support services to low-income families. Services included SNAP food assistance program, WIC, disability determination and Medicaid for older/disabled, vocational rehab, and independent living services.

### **Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing**

The discharge policy or routine practice of the Kansas Department of Corrections (KDOC) is to conduct a Phase II Home Plan Investigation with each person leaving prisons on parole. Prison Release Planners coordinate with inmates & parole officers to determine the most successful placement for each individual.

The Continuum of Care (CoC) and the hospital staff are challenged with finding more secure long-term housing for discharged patients. The Kansas Department for Aging and Disability Services and Mental

Health and Substance Use Disorder Services have a policy that all individuals who are discharged from state funded institutions or systems of care, have housing options available to them so they are not discharged into homelessness.

**Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)**

The City of Leavenworth's Home Repair Program attempts to address some of the need of those persons who are not homeless but have other special needs. The program provides for accessibility needs and home maintenance that could not be done by elderly or those with disabilities.

**For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))** See above.

## **MA-40 Barriers to Affordable Housing – 91.210(e)**

### **Negative Effects of Public Policies on Affordable Housing and Residential Investment**

No negative effects of public policies on affordable housing and residential investment have been identified.

## **MA-45 Non-Housing Community Development Assets – 91.215 (f)**

### **Introduction**

As with the rest of the nation, the 2008 recession significant negative impact on the economy in the City of Leavenworth. Unemployment rose and economic development slowed. A rebound of the economy is slow but is marked by new hotels and building restoration in the downtown core.

## Economic Development Market Analysis

### Business Activity

| Business by Sector                            | Number of Workers | Number of Jobs | Share of Workers % | Share of Jobs % | Jobs less workers % |
|---|-------------------|----------------|--------------------|-----------------|---------------------|
| Agriculture, Mining, Oil & Gas Extraction     | 36                | 3              | 0                  | 0               | 0                   |
| Arts, Entertainment, Accommodations           | 1,279             | 949            | 15                 | 12              | -3                  |
| Construction                                  | 493               | 512            | 6                  | 6               | 0                   |
| Education and Health Care Services            | 1,590             | 1,379          | 19                 | 17              | -2                  |
| Finance, Insurance, and Real Estate           | 708               | 920            | 9                  | 12              | 3                   |
| Information                                   | 131               | 76             | 2                  | 1               | -1                  |
| Manufacturing                                 | 716               | 926            | 9                  | 12              | 3                   |
| Other Services                                | 370               | 370            | 4                  | 5               | 1                   |
| Professional, Scientific, Management Services | 707               | 1,065          | 9                  | 13              | 4                   |
| Public Administration                         | 0                 | 0              | 0                  | 0               | 0                   |
| Retail Trade                                  | 1,511             | 1,480          | 18                 | 19              | 1                   |
| Transportation and Warehousing                | 402               | 212            | 5                  | 3               | -2                  |
| Wholesale Trade                               | 355               | 63             | 4                  | 1               | -3                  |
| Total   | 8,298             | 7,955          | --                 | --              | --                  |

**Table 39 - Business Activity**

Data Source: 2008-2012 ACS (Workers), 2011 Longitudinal Employer-Household Dynamics (Jobs)

### Labor Force

|  |        |
|--|--------|
| Total Population in the Civilian Labor Force   | 14,063 |
| Civilian Employed Population 16 years and over | 12,762 |
| Unemployment Rate                              | 9.25   |
| Unemployment Rate for Ages 16-24               | 23.13  |
| Unemployment Rate for Ages 25-65               | 4.30   |

**Table 40 - Labor Force**

Data Source: 2008-2012 ACS

| <b>Occupations by Sector</b>                     | <b>Number of People</b> |
|--|-------------------------|
| Management, business and financial               | 2,628                   |
| Farming, fisheries and forestry occupations      | 747                     |
| Service  | 1,539                   |
| Sales and office                                 | 3,218                   |
| Construction, extraction, maintenance and repair | 840                     |
| Production, transportation and material moving   | 668                     |

**Table 41 – Occupations by Sector**

Data Source: 2008-2012 ACS

## Travel Time

| <b>Travel Time</b> | <b>Number</b> | <b>Percentage</b> |
|--------------------|---------------|-------------------|
| < 30 Minutes       | 11,221        | 81%               |
| 30-59 Minutes      | 2,266         | 16%               |
| 60 or More Minutes | 334           | 2%                |
| <b>Total</b>       | <b>13,821</b> | <b>100%</b>       |

**Table 42 - Travel Time**

Data Source: 2008-2012 ACS

## Education:

### Educational Attainment by Employment Status (Population 16 and Older)

| <b>Educational Attainment</b>               | <b>In Labor Force</b>    |                   | <b>Not in Labor Force</b> |
|---|--------------------------|-------------------|---------------------------|
|   | <b>Civilian Employed</b> | <b>Unemployed</b> |                           |
| Less than high school graduate              | 444                      | 51                | 1,153                     |
| High school graduate (includes equivalency) | 2,584                    | 386               | 2,317                     |
| Some college or Associate's degree          | 3,761                    | 264               | 1,898                     |
| Bachelor's degree or higher                 | 3,409                    | 118               | 1,267                     |

**Table 43 - Educational Attainment by Employment Status**

Data Source: 2008-2012 ACS



## Educational Attainment by Age

|   | Age       |           |           |           |         |
|---|-----------|-----------|-----------|-----------|---------|
|   | 18–24 yrs | 25–34 yrs | 35–44 yrs | 45–65 yrs | 65+ yrs |
| Less than 9th grade                       | 43        | 219       | 109       | 138       | 182     |
| 9th to 12th grade, no diploma             | 407       | 456       | 308       | 418       | 322     |
| High school graduate, GED, or alternative | 997       | 1,545     | 1,479     | 2,330     | 1,553   |
| Some college, no degree                   | 1,251     | 1,319     | 1,138     | 2,182     | 803     |
| Associate's degree                        | 218       | 479       | 439       | 567       | 112     |
| Bachelor's degree                         | 189       | 872       | 1,208     | 1,281     | 490     |
| Graduate or professional degree           | 11        | 457       | 964       | 1,158     | 476     |

**Table 44 - Educational Attainment by Age**

Data Source: 2008-2012 ACS

## Educational Attainment – Median Earnings in the Past 12 Months

| Educational Attainment                      | Median Earnings in the Past 12 Months |
|---|---------------------------------------|
| Less than high school graduate              | 15,079                                |
| High school graduate (includes equivalency) | 23,395                                |
| Some college or Associate's degree          | 27,056                                |
| Bachelor's degree                           | 47,069                                |
| Graduate or professional degree             | 79,928                                |

**Table 45 – Median Earnings in the Past 12 Months**

Data Source: 2008-2012 ACS

## Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

Education and Health Care Services (17%) closely followed by Retail Trade (16%) are the primary business activities for Leavenworth. In addition, though not reported on the charts, federal programs, (Fort Leavenworth, Veteran's Administration and United States Penitentiary) are also major employers.

## Describe the workforce and infrastructure needs of the business community:

The City of Leavenworth continues to revitalize its downtown area with the addition of new hotels and restoration of commercial buildings. New business is needed for economic growth in the city.

**Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.**

**How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?**

There continues to be a need for job training, especially among the lower income sector of the population. Although the Workforce Development office, Kansas City Community College, St. Mary's University and Catholic Community Services offer job training for city residents, there continues to be a skills gap.

**Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.**

Local Workforce Investment Board of Directors is located in Leavenworth and works with local Leavenworth Workforce Development Center. The center is part of the state program and offers Kansas Works a website for job seekers. They also manage a career center for job seekers.

The Workforce Development Center also offers funding for formalized training, and specific classes on provider list approved from board of directors. In addition, they offer On Job Training (OJT) and Work Experiences for a few weeks to get work history started or acquire specialized skills. They offer workshops in resumes, interviewing and job search. There is a veteran's representative at the facility to work with veterans applying for jobs. The Workforce's Youth program (ages 16-22) offers those income qualified OJT and work experience. Finally, the center offers testing assessments for employer and is a recruiting location for employers.

Additionally, in the community, the City of Leavenworth has a branch of the Kansas City Kansas Community College which offers workforce programs. Both of these programs assist the City's Consolidated Plan in providing steady employment which impacts both the economic development of the City and the housing stability of the residents.

**Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?**

No

## **MA-50 Needs and Market Analysis Discussion**

### **Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")**

The concentration of households with multiple housing problems is in the Northeast area (Census Tract 701). This is the oldest section of the city so the housing stock requires more maintenance and upkeep. Since the area is 83% low/moderate income, residents have challenges maintaining their homes. Rentals also require more upkeep which may not be done by the landlord due to the lower rents, which affect cash flow of the occupants due to increased utilities cost.

### **Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")**

Census Tract 701 has the highest concentration of racial or ethnic minorities (48%) followed by Census Tract 711 (39%) and Census Tract 705 (33%). These are defined as the highest concentrations for the City of Leavenworth based on an analysis of the Census Tract data from CPD Maps.

### **What are the characteristics of the market in these areas/neighborhoods?**

The following are the characteristics of the racial or ethnic minority areas: older housing stock, higher number of rentals, higher vacancy rate, and more code violations.

### **Are there any community assets in these areas/neighborhoods?**

Community assets include Bob Dougherty Park, North Esplanade Park, Leavenworth Landing Park, Richard Allen Cultural Center and the Leavenworth Community Center. The CDBG program will concentrate the sidewalk program in these areas. Home repair funds and home ownership program funds are also available in the area.

### **Are there other strategic opportunities in any of these areas?**

Fair Housing has been a HUD goal since 1968, however, this year HUD expanded the Fair Housing efforts to include factors contributing to Fair Housing. As such, communities were tasked with identifying fair housing issues and methods to address the issues. Kansas City, MO, Kansas City, KS, Blue Springs, MO, Independence, MO and Leavenworth, KS worked collaboratively with the Mid America Regional Council and established an Affirmatively Furthering Fair Housing Plan that will help the region as a whole address some of the issues impeding fair housing. Within the plan, there were regional factors to be addressed by the group and local issues to be addressed.

There were 5 key areas that Leavenworth will work on directly.

1. Establish a City contact for human relations concerns related to fair housing.

2. Revise the rental housing licensing program and strengthen code enforcement for basic habitability in rental housing.
3. Revise economic development policies to prioritize efforts to attract and support businesses that provide well-paying jobs.
4. Research and propose changes to the zoning code to permit accessory apartments.
5. Form partnerships between the City of Leavenworth, MARC, KCATA, United Way of Leavenworth County and local nonprofits to develop public transportation options to connect residents within Leavenworth and to regional destinations.

In addition, the City will work toward the regional common goals identified in the study. Goals are:

1. Expand the use of CDFIs and New Market Tax Credits in neighborhoods with concentrations of persons in protected classes and low income residents.
2. Establish [www.kcmetrohousing.org](http://www.kcmetrohousing.org) as a central location for the public to access fair housing information.
3. Establish a fair housing education program for landlords, realtors, and lenders.
4. Advocate to Missouri Housing Development Commission and Kansas Housing Resources Commission to include universal design standards beyond HUD and ADA minimums in their projects.
5. Work with local housing authorities to explore a regional approach to housing voucher utilization.
6. Develop model zoning codes for smaller homes on smaller lots and small (4-12 unit) multi family.
7. Develop regional housing locator service to help voucher holders find the most appropriate housing.
8. Develop model zoning codes to encourage accessible affordable housing units near transit or other key services at activity centers.
9. Develop model incentive policy to require any multi-unit housing construction or substantial renovation receiving a public subsidy to include some affordable, accessible units that meet universal design standards.
10. Promote use of KC Degrees and KC Scholars to help adults in protected populations return to and complete college.
11. Continue to develop and refine the education and job training component of KC Rising and provide guidance to local institutions in targeting these efforts.
12. Form partnerships between local governments, private employers, and neighborhood organizations to develop transportation options that connect low income and protected populations living in concentrated areas of poverty with job opportunities.
13. Update the regional transit plan and reconfigure transit routes to better connect affordable housing, and their protected population residents, with employment centers.
14. Develop informational materials for local governments and community organizations to use to educate the public about the need for affordable housing.
15. Establish metrics to meet fair housing and affordable housing goals.

Yearly the City of Leavenworth will report within its CAPER the progress on Fair Housing Goals.

# **Strategic Plan**

## **SP-05 Overview**

### **Strategic Plan Overview**

This section of the Consolidated Plan outlines the City's five year strategic plan, its priority needs and objectives, anticipated resources, market conditions, program barriers, public housing accessibility, institutional delivery structure and how the City intends to monitor funding.

The City of Leavenworth will focus its resources in program areas that have been identified as our greatest need. These priorities included housing, public services and neighborhood revitalization.

## **SP-10 Geographic Priorities – 91.215 (a)(1)**

### **General Allocation Priorities**

**Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)**

For most programs, the City of Leavenworth does not target a specific geographic area or areas of minority concentration for special funding. Applicants for the Home Ownership program and Home Repair are based on income. Rapid Re-Housing, Homelessness Assistance, Homeless Prevention, and Public Services are offered to all City residents who qualify for services. Demolition of Dangerous Structures (Blight removal) is determined by the code enforcement officers, presented by the City Planner and approved for removal by the City Commission.

During this Consolidated Plan the City is going to focus a portion of home repair funds for a concentrated block program in the northeast quadrant of the City (CT701) to make a positive impact in the area. This census tract has the highest percentage of low income residents.

## SP-25 Priority Needs - 91.215(a)(2)

### Priority Needs

Table 46 – Priority Needs Summary

|   |                                    |  |
|---|------------------------------------|--|
| 1 | <b>Priority Need Name</b>          | Home Rehabilitation  |
|   | <b>Priority Level</b>              | High   |
|   | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Large Families<br>Families with Children<br>Elderly<br>Persons with Mental Disabilities<br>Persons with Physical Disabilities<br>Persons with Developmental Disabilities<br>Persons with Alcohol or Other Addictions<br>Persons with HIV/AIDS and their Families |
|   | <b>Geographic Areas Affected</b>   |  |
|   | <b>Associated Goals</b>            | Housing Rehabilitation   |
|   | <b>Description</b>                 | Provide home repair, weatherization, and emergency home repair.  |
|   | <b>Basis for Relative Priority</b> | Provide decent, safe housing.  |
|   |                                    |  |
| 2 | <b>Priority Need Name</b>          | Neighborhood Stabilization   |
|   | <b>Priority Level</b>              | High   |

|          |                                    |  |
|----------|------------------------------------|--|
|          | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Large Families<br>Families with Children<br>Elderly<br>Persons with Mental Disabilities<br>Persons with Physical Disabilities<br>Non-housing Community Development   |
|          | <b>Geographic Areas Affected</b>   |  |
|          | <b>Associated Goals</b>            | Neighborhood Stabilization   |
|          | <b>Description</b>                 | Demolition of dangerous (blighted) structures, city infrastructure.  |
|          | <b>Basis for Relative Priority</b> | Resident safety. Environment to thrive.  |
| <b>3</b> | <b>Priority Need Name</b>          | Public Service   |
|          | <b>Priority Level</b>              | High   |
|          | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents<br>Persons with Mental Disabilities<br>Persons with Physical Disabilities<br>Persons with Developmental Disabilities<br>Persons with Alcohol or Other Addictions<br>Persons with HIV/AIDS and their Families<br>Victims of Domestic Violence |
|          | <b>Geographic Areas Affected</b>   |  |

|   |                                    |  |
|---|------------------------------------|--|
|   | <b>Associated Goals</b>            | Public Services Agencies   |
|   | <b>Description</b>                 | Public Service Agencies will provide assistance to Leavenworth's lower income families, providing food, rent/utility assistance, clothing and services. The agencies work closely together to share knowledge and resources in order to assist the low-moderate income clientele of our community. |
|   | <b>Basis for Relative Priority</b> |  |
| 4 | <b>Priority Need Name</b>          | Home Ownership Assistance  |
|   | <b>Priority Level</b>              | High   |
|   | <b>Population</b>                  | Low<br>Moderate<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents<br>Persons with Physical Disabilities<br>Persons with Developmental Disabilities<br>Victims of Domestic Violence  |
|   | <b>Geographic Areas Affected</b>   |  |
|   | <b>Associated Goals</b>            | Homebuyer Assistance   |
|   | <b>Description</b>                 | Downpayment assistance for home purchase.  |
|   | <b>Basis for Relative Priority</b> | Homeownership provides more stable housing for City residents.   |
|   |                                    |  |
| 5 | <b>Priority Need Name</b>          | AFH Factor Local: Transportation   |
|   | <b>Priority Level</b>              | High   |



|   |                                    |   |
|---|------------------------------------|---|
|   | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents<br>Chronic Homelessness<br>Individuals<br>Families with Children<br>Mentally Ill<br>Chronic Substance Abuse<br>veterans<br>Victims of Domestic Violence<br>Unaccompanied Youth<br>Elderly<br>Persons with Mental Disabilities<br>Persons with Physical Disabilities<br>Persons with Developmental Disabilities<br>Victims of Domestic Violence<br>Non-housing Community Development |
|   | <b>Geographic Areas Affected</b>   |   |
|   | <b>Associated Goals</b>            | AFH Local: Transportation   |
|   | <b>Description</b>                 | Develop public transportation options to connect residents within Leavenworth and to regional destinations.   |
|   | <b>Basis for Relative Priority</b> | A lack of transportation creates impediments to mobility and difficulty in accessing quality jobs.  |
| 6 | <b>Priority Need Name</b>          | AFH Factor Local: Fair Housing City Contact   |
|   | <b>Priority Level</b>              | High  |

|          |                                    |  |
|----------|------------------------------------|--|
|          | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Middle<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents<br>Individuals<br>Families with Children<br>Mentally Ill<br>Chronic Substance Abuse<br>veterans<br>Persons with HIV/AIDS<br>Elderly<br>Persons with Mental Disabilities<br>Persons with Physical Disabilities<br>Persons with Developmental Disabilities<br>Persons with Alcohol or Other Addictions<br>Persons with HIV/AIDS and their Families |
|          | <b>Geographic Areas Affected</b>   |  |
|          | <b>Associated Goals</b>            | AFH Local: Fair Housing City Contact   |
|          | <b>Description</b>                 | The City of Leavenworth needs a Fair Housing contact for those seeking information.  |
|          | <b>Basis for Relative Priority</b> | With a lack of resources for fair housing agencies and organizations in the City of Leavenworth we need a local city contact for fair housing assistance.  |
| <b>7</b> | <b>Priority Need Name</b>          | AFH Factor Local: Rental Licensing/Code Enforce  |
|          | <b>Priority Level</b>              | High   |

|   |                                    |   |
|---|------------------------------------|---|
|   | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Middle<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents<br>Elderly  |
|   | <b>Geographic Areas Affected</b>   |   |
|   | <b>Associated Goals</b>            | AFH Local: Rental licensing/code enforcement  |
|   | <b>Description</b>                 | The City of Leavenworth is 50 percent rental housing stock. The rental program was established in 2009 and is out of date. The rental housing licensing program needs to be revised and code enforcement for basic habitability needs to be strengthened. |
|   | <b>Basis for Relative Priority</b> |   |
| 8 | <b>Priority Need Name</b>          | AFH Factor Local: Economic Development  |
|   | <b>Priority Level</b>              | Low   |
|   | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents   |
|   | <b>Geographic Areas Affected</b>   |   |
|   | <b>Associated Goals</b>            | AFH Local: Economic Development<br>AFH Local: Transportation<br>AFH Reg 13: Align Regional Transit plan to jobs<br>AFH Reg12: Transportation that Connects with Jobs  |

|   |                                    |  |
|---|------------------------------------|--|
|   | <b>Description</b>                 | The goal is to develop local economic development. As an effort to link workers with jobs, form partnerships between local governments, private employers, and neighborhood organizations to develop transportation options that connect low income and protected populations living in concentrated areas of poverty with job opportunities.  |
|   | <b>Basis for Relative Priority</b> |  |
| 9 | <b>Priority Need Name</b>          | AFH Reg: Outreach, Education, Training, Enforcement  |
|   | <b>Priority Level</b>              | Low  |
|   | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Middle<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents<br>Elderly<br>Persons with Mental Disabilities<br>Persons with Physical Disabilities<br>Persons with Developmental Disabilities<br>Persons with Alcohol or Other Addictions<br>Persons with HIV/AIDS and their Families<br>Victims of Domestic Violence<br>Other                       |
|   | <b>Geographic Areas Affected</b>   |  |
|   | <b>Associated Goals</b>            | AFH Reg 2: Fair Housing Informational Website<br>AFH Reg 3: Fair Housing Education w Stakeholders<br>AFH Reg 5: Explore Region Housing Mobility System<br>AFH Reg 7: Dev Regional Housing Locator Service<br>AFH Reg10:Promote use of KC Degrees/KC Scholars<br>AFH Reg 10: Promote use of KC Degrees/KC Scholars<br>AFH Reg11: education/job training KCRising<br>AFH Reg 14 : Affordable Hsg Educational Materials |

|           |                                    |  |
|-----------|------------------------------------|--|
|           | <b>Description</b>                 | Provide outreach, education, and training to alleviate Fair Housing issues. Enforce Fair Housing goals to further Fair Housing for all.  |
|           | <b>Basis for Relative Priority</b> |  |
| <b>10</b> | <b>Priority Need Name</b>          | AFH Factor Reg: Legislative, Dev Code, Incentives  |
|           | <b>Priority Level</b>              | Low  |
|           | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate   |
|           | <b>Geographic Areas Affected</b>   |  |
|           | <b>Associated Goals</b>            | AFH Reg 4: Advocate for Universal Designs<br>AFH Reg9:Create incentive policy for universal des<br>AFH Reg 6: Dev Model Zoning Codes for compact use<br>AFH Reg 8:Encourage affordable TOD via zoning code |
|           | <b>Description</b>                 | Regulatory issues such as legislation, development codes and contractor incentives are necessary to change obstacles to Fair Housing.  |
|           | <b>Basis for Relative Priority</b> |  |
| <b>11</b> | <b>Priority Need Name</b>          | AFH Factor Reg: Public Housing Planning  |
|           | <b>Priority Level</b>              | Low  |
|           | <b>Population</b>                  | Extremely Low  |
|           | <b>Geographic Areas Affected</b>   |  |
|           | <b>Associated Goals</b>            | AFH Reg 5: Explore Region Housing Mobility System  |
|           | <b>Description</b>                 | Modifications to public housing operations and planning will result in a housing program that fulfills the AFH goals.  |

|    |                                    |   |
|----|------------------------------------|---|
|    | <b>Basis for Relative Priority</b> |   |
| 12 | <b>Priority Need Name</b>          | AFH Factor Reg: Economic Development  |
|    | <b>Priority Level</b>              | Low   |
|    | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Large Families<br>Families with Children<br>Elderly<br>Public Housing Residents<br>Persons with Mental Disabilities<br>Persons with Physical Disabilities<br>Persons with Developmental Disabilities<br>Persons with Alcohol or Other Addictions<br>Persons with HIV/AIDS and their Families<br>Other |
|    | <b>Geographic Areas Affected</b>   |   |
|    | <b>Associated Goals</b>            | AFH Reg 1: Expand use of CDFI and NMTCs<br>AFH Reg10:Promote use of KC Degrees/KC Scholars<br>AFH Reg11: education/job training KCRising  |
|    | <b>Description</b>                 | Economic Development is an avenue to further Fair Housing. It can come in the form of personal economic development such as job training and education or community economic development such as expanded use of tax credits or ancillary economic development tools such as local/regional public transportation.                        |
|    | <b>Basis for Relative Priority</b> |   |
|    |                                    |   |
| 13 | <b>Priority Need Name</b>          | AFH Factor Reg: Planning and Reporting  |
|    | <b>Priority Level</b>              | Low   |

|  |                                    |   |
|--|------------------------------------|---|
|  | <b>Population</b>                  | Extremely Low<br>Low<br>Moderate<br>Middle  |
|  | <b>Geographic Areas Affected</b>   |   |
|  | <b>Associated Goals</b>            | AFH Reg 15: AFH Metrics   |
|  | <b>Description</b>                 | Planning and reporting AFH accomplishments is a requirement of HUD and helps the regional consortium determine where action steps are needed. |
|  | <b>Basis for Relative Priority</b> |   |

### **Narrative (Optional)**

Based on the citizen surveys and the input of City staff, the greatest needs are affordable housing and neighborhood stabilization.

## SP-30 Influence of Market Conditions – 91.215 (b)

### Influence of Market Conditions

| <b>Affordable Housing Type</b>        | <b>Market Characteristics that will influence the use of funds available for housing type</b>  |
|---------------------------------------|--|
| Tenant Based Rental Assistance (TBRA) | Decrease in income with rise in rent cost; number of persons experiencing homelessness; number of affordable units available that meet the need of extremely low and low income; cost burden for home owners and renters |
| TBRA for Non-Homeless Special Needs   | Human service providers and advocacy groups use needs assessments to determine what type of assistance is needed   |
| New Unit Production                   | Market changes in credit makes it difficult for low income buyers to purchase a home; economic downturn means less production and more foreclosures  |
| Rehabilitation                        | Financial strain for low/moderate households make repair programs for substandard housing crucial  |
| Acquisition, including preservation   | Acquisition is an important strategy to increase the number of homeowners in the City. Currently, we have a high percentage of rentals when compared to other cities.  |

**Table 47 – Influence of Market Conditions**



## SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

### Introduction

### Anticipated Resources

| Program | Source of Funds  | Uses of Funds  | Expected Amount Available Year 1 |                    |                          |           | Expected Amount Available Reminder of ConPlan \$ | Narrative Description   |
|---------|------------------|--|----------------------------------|--------------------|--------------------------|-----------|--|---|
|         |                  |  | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$ |  |   |
| CDBG    | public - federal | Acquisition<br>Admin and Planning<br>Economic Development<br>Housing<br>Public Improvements<br>Public Services | 305,183                          | 0                  | 77,000                   | 382,183   | 0  | funding will be used to advance priorities identified in the Consolidated Plan. |

Table 48 - Anticipated Resources

### Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

For Community Development Block Grant (CDBG) the City will partner with agencies in the Public Service category to fund low/moderate income assistance. Each agency has additional community funds so CDBG is not the sole source of funding. With the Emergency Solutions Grant the City will require contracting agencies to provide matching resources.

### If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

### Discussion

Community agencies provide additional funds to match CDBG and ESG funds to broaden the reach to community residents in need.

## SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

| Responsible Entity  | Responsible Entity Type | Role  | Geographic Area Served |
|---------------------|-------------------------|---|------------------------|
| City of Leavenworth | Government              | Affordable Housing-ownership<br>Public Housing<br>Non-homeless special needs<br>Community Developmt<br>Planning | City of Leavenworth    |

Table 49 - Institutional Delivery Structure

## Availability of services targeted to homeless persons and persons with HIV and mainstream services

| Homelessness Prevention Services        | Available in the Community | Targeted to Homeless | Targeted to People with HIV |
|---|----------------------------|----------------------|-----------------------------|
| <b>Homelessness Prevention Services</b> |                            |                      |                             |
| Counseling/Advocacy                     | X                          | X                    |                             |
| Legal Assistance                        |                            |                      |                             |
| Mortgage Assistance                     |                            |                      |                             |
| Rental Assistance                       | X                          | X                    |                             |
| Utilities Assistance                    | X                          | X                    |                             |
| <b>Street Outreach Services</b>         |                            |                      |                             |
| Law Enforcement                         |                            |                      |                             |
| Mobile Clinics                          |                            |                      |                             |
| Other Street Outreach Services          |                            |                      |                             |
| <b>Supportive Services</b>              |                            |                      |                             |
| Alcohol & Drug Abuse                    | X                          | X                    |                             |
| Child Care                              | X                          | X                    |                             |
| Education                               | X                          | X                    |                             |
| Employment and Employment Training      | X                          | X                    |                             |
| Healthcare                              | X                          | X                    |                             |
| HIV/AIDS                                | X                          | X                    |                             |
| Life Skills                             | X                          | X                    |                             |
| Mental Health Counseling                | X                          | X                    |                             |
| Transportation                          |                            |                      |                             |

Table 50 - Homeless Prevention Services Summary

**Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)**

Leavenworth homeless services include a new temporary emergency shelter, Shelter of Hope, and the Alliance Against Family Violence shelter for domestic abuse victims. In addition, prevention is an important component of the homeless network and the Emergency Solutions Grant provides support of Homeless Prevention and Rapid Housing Restart. Both of these programs are important strategies to battle homelessness.

**Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above**

**STRENGTHS**

- Public Service Agencies
- Local community support

**GAPS**

- Affordable housing options
- Transportation
- Long term support

**Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs**

The Continuum of Care group and the Social Service Council discuss improvements to the gaps existing for ongoing needs in the community. Agencies individually or in partnership shift their programs to try and streamline and improve the community network to cover existing gaps in service.

## SP-45 Goals Summary – 91.215(a)(4)

### Goals Summary Information

| Sort Order | Goal Name                            | Start Year | End Year | Category  | Geographic Area | Needs Addressed  | Funding            | Goal Outcome Indicator   |
|------------|--------------------------------------|------------|----------|---|-----------------|--|--------------------|--|
| 1          | Housing Rehabilitation               | 2017       | 2021     | Affordable Housing<br>Non-Homeless<br>Special Needs |                 | Home Rehabilitation  | CDBG:<br>\$174,959 | Homeowner Housing Rehabilitated:<br>22 Household Housing Unit                                  |
| 2          | Neighborhood Stabilization           | 2017       | 2021     | Non-Housing Community Development                   |                 | Neighborhood Stabilization   | CDBG:<br>\$60,000  | Buildings Demolished:<br>8 Buildings   |
| 3          | Public Services Agencies             | 2017       | 2021     | Non-Housing Community Development                   |                 | Public Service   | CDBG:<br>\$46,605  | Public service activities for Low/Moderate Income Housing Benefit:<br>7200 Households Assisted |
| 4          | Homebuyer Assistance                 | 2017       | 2021     | Affordable Housing                                  |                 | Home Ownership Assistance  | CDBG:<br>\$50,000  | Direct Financial Assistance to Homebuyers:<br>5 Households Assisted                            |
| 5          | Program Administration               | 2017       | 2021     | Administration                                      |                 |  | CDBG:<br>\$62,140  |  |
| 6          | AFH Local: Transportation            | 2017       | 2021     | Non-Housing Community Development                   |                 | AFH Factor Local: Transportation<br>AFH Factor Local: Economic Development |                    | Other:<br>1 Other  |
| 7          | AFH Local: Fair Housing City Contact | 2017       | 2018     | Fair Housing  |                 | AFH Factor Local: Fair Housing City Contact                                |                    | Other:<br>1 Other  |

| Sort Order | Goal Name   | Start Year | End Year | Category   | Geographic Area | Needs Addressed   | Funding | Goal Outcome Indicator |
|------------|---|------------|----------|--|-----------------|---|---------|------------------------|
| 8          | AFH Local: Rental licensing/code enforcement      | 2017       | 2021     | Affordable Housing<br>Public Housing<br>Homeless |                 | AFH Factor<br>Local: Rental Licensing/Code Enforce  |         | Other:<br>1 Other      |
| 9          | AFH Local: Economic Development                   | 2017       | 2018     | Non-Housing Community Development                |                 | AFH Factor<br>Local: Economic Development   |         | Other:<br>1 Other      |
| 10         | AFH Reg 13: Align Regional Transit plan to jobs   | 2017       | 2018     | AFH  |                 | AFH Factor<br>Local: Economic Development   |         | Other:<br>1 Other      |
| 11         | AFH Reg 2: Fair Housing Informational Website     | 2017       | 2021     | AFH  |                 | AFH Reg: Outreach, Education, Training, Enforcement   |         | Other:<br>1 Other      |
| 12         | AFH Reg 3: Fair Housing Education w Stakeholders  | 2017       | 2018     | AFH  |                 | AFH Reg: Outreach, Education, Training, Enforcement   |         | Other:<br>1 Other      |
| 13         | AFH Reg 5: Explore Region Housing Mobility System | 2017       | 2018     | Public Housing                                   |                 | AFH Reg: Outreach, Education, Training, Enforcement<br>AFH Factor<br>Reg: Public Housing Planning |         | Other:<br>1 Other      |
| 14         | AFH Reg 10: Promote use of KC Degrees/KC Scholars | 2017       | 2021     | AFH  |                 | AFH Reg: Outreach, Education, Training, Enforcement   |         | Other:<br>1 Other      |

| Sort Order | Goal Name  | Start Year | End Year | Category  | Geographic Area | Needs Addressed   | Funding | Goal Outcome Indicator |
|------------|--|------------|----------|---|-----------------|---|---------|------------------------|
| 15         | AFH Reg 7: Dev Regional Housing Locator Service    | 2017       | 2021     | Affordable Housing<br>Public Housing                |                 | AFH Reg: Outreach, Education, Training, Enforcement   |         | Other:<br>1 Other      |
| 16         | AFH Reg12: Transportation that Connects with Jobs  | 2017       | 2021     | AFH   |                 | AFH Factor Local: Economic Development  |         | Other:<br>1 Other      |
| 17         | AFH Reg 14 : Affordable Hsg Educational Materials  | 2017       | 2019     | AFH   |                 | AFH Reg: Outreach, Education, Training, Enforcement   |         | Other:<br>1 Other      |
| 18         | AFH Reg11: education/job training KCRising         | 2017       | 2021     | AFH   |                 | AFH Reg: Outreach, Education, Training, Enforcement<br>AFH Factor Reg: Economic Development |         | Other:<br>1 Other      |
| 19         | AFH Reg9:Create incentive policy for universal des | 2019       | 2021     | Affordable Housing<br>Non-Homeless<br>Special Needs |                 | AFH Factor Reg: Legislative, Dev Code, Incentives   |         | Other:<br>1 Other      |
| 20         | AFH Reg 6: Dev Model Zoning Codes for compact use  | 2019       | 2021     | Affordable Housing<br>AFH                           |                 | AFH Factor Reg: Legislative, Dev Code, Incentives   |         | Other:<br>1 Other      |
| 21         | AFH Reg10:Promote use of KC Degrees/KC Scholars    | 2017       | 2021     | AFH   |                 | AFH Reg: Outreach, Education, Training, Enforcement<br>AFH Factor Reg: Economic Development |         | Other:<br>1 Other      |

| Sort Order | Goal Name   | Start Year | End Year | Category   | Geographic Area | Needs Addressed                                   | Funding | Goal Outcome Indicator |
|------------|---|------------|----------|--|-----------------|---|---------|------------------------|
| 22         | AFH Reg 4: Advocate for Universal Designs           | 2017       | 2021     | Non-Homeless Special Needs   |                 | AFH Factor Reg: Legislative, Dev Code, Incentives |         | Other: 1 Other         |
| 23         | AFH Reg 1: Expand use of CDFI and NMTCs             | 2017       | 2021     | Affordable Housing<br>Public Housing<br>Homeless<br>Non-Homeless<br>Special Needs<br>Non-Housing<br>Community Development<br>AFH |                 | AFH Factor Reg: Economic Development              |         | Other: 1 Other         |
| 24         | AFH Reg 8: Encourage affordable TOD via zoning code | 2018       | 2021     | Affordable Housing<br>AFH  |                 | AFH Factor Reg: Legislative, Dev Code, Incentives |         | Other: 1 Other         |
| 25         | AFH Reg 15: AFH Metrics                             | 2017       | 2021     | AFH  |                 | AFH Factor Reg: Planning and Reporting            |         | Other: 1 Other         |

**Table 51 – Goals Summary**

## Goal Descriptions

|   |                  |  |
|---|------------------|--|
| 1 | Goal Name        | Housing Rehabilitation   |
|   | Goal Description | Emergency home repairs, weatherization and exterior home repairs for City of Leavenworth homeowners.                                       |
| 2 | Goal Name        | Neighborhood Stabilization   |
|   | Goal Description | Non-Housing Community Development Neighborhood Stabilization- blighted structure demolition, sidewalk replacement, infrastructure projects |
| 3 | Goal Name        | Public Services Agencies   |
|   | Goal Description | Non-Housing Community Development. Utility assistance, rent payment, food, clothing and social services.                                   |

|    |                         |  |
|----|-------------------------|--|
| 4  | <b>Goal Name</b>        | Homebuyer Assistance   |
|    | <b>Goal Description</b> | Safe Affordable Housing through direct assistance to first time home buyers in the City of Leavenworth.  |
| 5  | <b>Goal Name</b>        | Program Administration   |
|    | <b>Goal Description</b> | Program Administration for CDBG program and ESG program.   |
| 6  | <b>Goal Name</b>        | AFH Local: Transportation  |
|    | <b>Goal Description</b> | Develop public transportation options to connect residents within Leavenworth and to regional destinations.  |
| 7  | <b>Goal Name</b>        | AFH Local: Fair Housing City Contact   |
|    | <b>Goal Description</b> | Establish a City of Leavenworth contact for human relations concerns related to fair housing.  |
| 8  | <b>Goal Name</b>        | AFH Local: Rental licensing/code enforcement   |
|    | <b>Goal Description</b> | Revise the rental housing licensing program and strengthen code enforcement for basic habitability in rental housing.  |
| 9  | <b>Goal Name</b>        | AFH Local: Economic Development  |
|    | <b>Goal Description</b> | Revise economic development policies and incentives to prioritize efforts to attract and support businesses that provide well-paying jobs.   |
| 10 | <b>Goal Name</b>        | AFH Reg 13: Align Regional Transit plan to jobs  |
|    | <b>Goal Description</b> | <p>Update the regional transit plan and reconfigure transit routes to better connect affordable housing, and their protected population residents, with employment centers.</p> <p>Connecting persons of protected classes to job opportunities through better transportation connections provides households with increased income thus providing additional housing choice and improved access to other opportunities</p>        |
| 11 | <b>Goal Name</b>        | AFH Reg 2: Fair Housing Informational Website  |
|    | <b>Goal Description</b> | <p>Establish <a href="http://www.kcmetrohousing.org">www.kcmetrohousing.org</a> as a central location for the public to access fair housing information.</p> <p>Providing increased access to affordable housing information and fair housing information will help to address the quality of affordable housing information, increase access to affordable housing, decrease segregation, and increase access to opportunity.</p> |



|    |                         |  |
|----|-------------------------|--|
| 12 | <b>Goal Name</b>        | AFH Reg 3: Fair Housing Education w Stakeholders   |
|    | <b>Goal Description</b> | Establish a fair housing education program for landlords, realtors, and lenders. Explore funding through Fair Housing grants to support education and enforcement.   |
| 13 | <b>Goal Name</b>        | AFH Reg 5: Explore Region Housing Mobility System  |
|    | <b>Goal Description</b> | Work with local housing authorities to explore a regional approach to housing voucher utilization. Work with local housing authorities, cities and MARC to explore a regional approach to housing mobility.  |
| 14 | <b>Goal Name</b>        | AFH Reg 10: Promote use of KC Degrees/KC Scholars  |
|    | <b>Goal Description</b> | <p>Promote use of KC Degrees and KC Scholars to help adults in protected populations return to and complete college.</p> <p>There are over 300,000 adults in the metro area that started college but never finished. By helping low income and protected class adults return and complete college these adults will be able to access educational opportunities more easily and then expand their employment and career possibilities.</p>   |
| 15 | <b>Goal Name</b>        | AFH Reg 7: Dev Regional Housing Locator Service  |
|    | <b>Goal Description</b> | <p>Develop regional housing locator service to help voucher holders find the most appropriate housing.</p> <p>Having a regional housing locator program will help voucher users, particularly those in protected classes, identify suitable housing choices throughout the region. This would aid persons to locate in opportunity areas, decrease concentrations of poverty, and lessen segregation in the metro area.</p> <p>This initiative will parallel and complement the development of a regional approach to housing voucher utilization.</p> |
| 16 | <b>Goal Name</b>        | AFH Reg12: Transportation that Connects with Jobs  |
|    | <b>Goal Description</b> | Form partnerships between local governments, private employers, and neighborhood organizations to develop transportation options that connect low income and protected populations living in concentrated areas of poverty with jobs.  |
| 17 | <b>Goal Name</b>        | AFH Reg 14 : Affordable Hsg Educational Materials  |
|    | <b>Goal Description</b> | Develop informational materials for local governments and community organizations to use to educate the public about the need for affordable housing.  |
| 18 | <b>Goal Name</b>        | AFH Reg11: education/job training KCRising   |
|    | <b>Goal Description</b> | Continue to develop and refine the education and job training component of KC Rising and provide guidance to local institutions in targeting these efforts.  |

|    |                         |   |
|----|-------------------------|---|
| 19 | <b>Goal Name</b>        | AFH Reg9:Create incentive policy for universal des  |
|    | <b>Goal Description</b> | Develop model incentive policy to require any multi-unit housing construction or substantial renovation receiving a public subsidy to include some affordable, accessible units that meet universal design standards.   |
| 20 | <b>Goal Name</b>        | AFH Reg 6: Dev Model Zoning Codes for compact use   |
|    | <b>Goal Description</b> | Develop model zoning code for smaller homes on smaller lots and small (4-12 unit) multifamily.<br><br>By facilitating the development of smaller single family and multifamily housing the model codes will provide more information to cities to guide decisions about ways to support affordable housing opportunities in more places around the metro area and in communities, and provide additional access for protected classes to opportunities. |
| 21 | <b>Goal Name</b>        | AFH Reg10:Promote use of KC Degrees/KC Scholars   |
|    | <b>Goal Description</b> | Promote use of KC Degrees and KC Scholars to help adults in protected populations return to and complete college.   |
| 22 | <b>Goal Name</b>        | AFH Reg 4: Advocate for Universal Designs   |
|    | <b>Goal Description</b> | Advocate to Missouri Housing Development Commission and Kansas Housing Resources Commission to include universal design standards beyond HUD and ADA minimums in their projects.  |
| 23 | <b>Goal Name</b>        | AFH Reg 1: Expand use of CDFI and NMTCS   |
|    | <b>Goal Description</b> | Expand the use of CDFIs and New Market Tax Credits in neighborhoods with concentrations of persons in protected classes and low income residents.   |
| 24 | <b>Goal Name</b>        | AFH Reg 8:Encourage affordable TOD via zoning code  |
|    | <b>Goal Description</b> | Develop model zoning codes to encourage accessible affordable housing units near transit or other key services at activity centers.   |
| 25 | <b>Goal Name</b>        | AFH Reg 15: AFH Metrics   |
|    | <b>Goal Description</b> | Establish metrics to meet fair housing and affordable housing goals.  |

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)**

## **SP-50 Public Housing Accessibility and Involvement – 91.215(c)**

### **Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)**

The City of Leavenworth is not required to increase the number of accessible units required by Section 504 Voluntary Compliance Agreement.

### **Activities to Increase Resident Involvements**

The Leavenworth Housing Authority has one high-rise apartment building, Planters II. The Resident Council hosts events to improve the quality of life and involve residents in their housing. The council provides input to the staff about housing needs.

### **Is the public housing agency designated as troubled under 24 CFR part 902?**

No

### **Plan to remove the ‘troubled’ designation**

NA

## **SP-55 Barriers to affordable housing – 91.215(h)**

### **Barriers to Affordable Housing**

No negative effects of public policies on affordable housing and residential investment have been identified.

## **SP-60 Homelessness Strategy – 91.215(d)**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

In Leavenworth homeless persons are reached through a variety of methods. Welcome Central is a clearinghouse agency that connects homeless individuals and families with needed services. Community churches offer free community dinners weekly for those in need. Homeless persons are referred to the two ESG agencies, Alliance Against Family Violence and Catholic Charities of Northeast Kansas which provide temporary housing, homelessness prevention and rapid re-housing. All of these groups assist with assessing the needs of the homeless and work with them to meet these needs.

### **Addressing the emergency and transitional housing needs of homeless persons**

Emergency needs for homeless persons are addressed by the Continuum of Care (CoC) and other area agencies and churches. Emergency housing is provided to the homeless by the Shelter of Hope and the Alliance Against Family Violence (AAFV) and the Veteran's Administration. Transitional housing is provided by the AAFV and through Catholic Charities' ESG program.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.**

Rapid Re-Housing and Homeless Prevention strategies funded through the ESG grant offer housing option to present homeless persons. HUD VASH offers a way to house veterans who are making the transition to permanent housing.

**Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs**

The City of Leavenworth, the CoC and other community agencies work together to prevent homelessness or shorten the time a person is homeless.

Organizations include:

- Kansas Statewide Homeless Coalition
- the Guidance Center
- United Way
- local Veterans Administration
- Alliance Against Family Violence
- Catholic Charities of Northeast Kansas
- Riverside Resources

## **SP-65 Lead based paint Hazards – 91.215(i)**

### **Actions to address LBP hazards and increase access to housing without LBP hazards**

Home repair projects are assessed for LBP (Lead Based Paint) risk. All work will “presume lead” unless the de minimis is not met. Home repair and emergency assistance projects are subject to homeowner notification and will be designed to minimize the disturbance of the presumed lead-based paint surfaces. State certified workers trained in safe work practices will be utilized in all projects involving the disturbance of paint. Clearance inspections and reports will be obtained if necessary. Homeowners receive the “Protect your Family from Lead” and “Renovate Right” booklet.

### **How are the actions listed above related to the extent of lead poisoning and hazards?**

Our rehabilitation, emergency assistance and weatherization programs are often used by those who live in older homes. Older homes have an increased chance of having lead-based paint present. Our programs identify possible lead paint issues and address any concerns as the project is executed.

### **How are the actions listed above integrated into housing policies and procedures?**

Our procedures include distributing lead-based paint materials, hiring lead based paint certified contractors and inspection before and after the project, and mitigation if necessary following the final LBP inspection. All of the City projects take into account the possible presence of lead based paint and take the necessary precautions to reduce the risk of exposure for participating families.

## **SP-70 Anti-Poverty Strategy – 91.215(j)**

### **Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families**

The Catholic Community Services offers financial management classes as does the Alliance Against Family Violence. In addition, Welcome Central offers job seeking programs. Finally, the local Kansas Workforce agency helps residents find and secure jobs which can lower the number of poverty-level families.

### **How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan**

Coordination is achieved through City interdepartmental connections. Interagency cooperation is achieved via monthly meetings of the Human Services Council and agency-to-agency contact.

## **SP-80 Monitoring – 91.230**

### **Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

All City projects and activities are set up through enabling resolutions adopted by the City Commission which set out the City's policies for application processing, subrecipient grant awards and grant administration. Our process solicits Women Owned and Minority Owned Business Enterprises (WBE/MBE). The policies are based upon appropriate sections of the Code of Federal Regulations or in the case of State-administered ESG, the procedural manual prepared by the Kansas Housing Resource Council. The policies also guide the filing system to assure accountability and compliance with prevailing federal and state rules.

The administrative staff uses a checklist for projects in each activity to identify compliance with program rules. Any monitoring concerns addressed by HUD or state officials are provided an immediate response with corrective action noted. The monitoring letter issues are added to the checklist procedure to ensure future compliance. If local policies need to be adjusted because of error or omission, those changes are made after study and recommendation by the Community Development Advisory Board and approval by the City Commission.

Subrecipients are given a printed document covering the rules and regulations to be followed as part of their application packet. Subrecipients are monitored on an ongoing basis to insure all activities funded by CDBG are administered in compliance with all appropriate policies and regulations.

For the AFH, the consortia will monitor the progress of regional goals to ensure progress is made. With the local AFH goals the local CDBG and PHA offices will monitor the progress to ensure progress.

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Anticipated Resources

| Program | Source of Funds  | Uses of Funds  | Expected Amount Available Year 1 |                    |                          |           | Expected Amount Available Reminder of ConPlan \$ | Narrative Description   |
|---------|------------------|--|----------------------------------|--------------------|--------------------------|-----------|--|---|
|         |                  |  | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$ |  |   |
| CDBG    | public - federal | Acquisition<br>Admin and Planning<br>Economic Development<br>Housing<br>Public Improvements<br>Public Services | 305,183                          | 0                  | 77,000                   | 382,183   | 0  | funding will be used to advance priorities identified in the Consolidated Plan. |

**Table 52 - Expected Resources – Priority Table**

#### **Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

For Community Development Block Grant (CDBG) the City will partner with agencies in the Public Service category to fund low/moderate income assistance. Each agency has additional community funds so CDBG is not the sole source of funding. With the Emergency Solutions Grant the City will require contracting agencies to provide matching resources.

#### **If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Not applicable

#### **Discussion**

Community agencies provide additional funds to match CDBG and ESG funds to broaden the reach to community residents in need.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

| Sort Order | Goal Name                            | Start Year | End Year | Category  | Geographic Area | Needs Addressed                             | Funding            | Goal Outcome Indicator  |
|------------|--------------------------------------|------------|----------|---|-----------------|---|--------------------|---|
| 1          | Housing Rehabilitation               | 2015       | 2019     | Affordable Housing<br>Non-Homeless<br>Special Needs |                 | Home Rehabilitation                         | CDBG:<br>\$174,959 | Homeowner Housing Rehabilitated: 24 Household Housing Unit                                  |
| 2          | Neighborhood Stabilization           | 2015       | 2019     | Non-Housing Community Development                   |                 | Neighborhood Stabilization                  | CDBG:<br>\$54,000  | Buildings Demolished: 6 Buildings   |
| 3          | Public Services Agencies             | 2015       | 2019     | Non-Housing Community Development                   |                 | Neighborhood Stabilization                  | CDBG:<br>\$46,605  | Public service activities for Low/Moderate Income Housing Benefit: 9000 Households Assisted |
| 4          | Homebuyer Assistance                 | 2015       | 2019     | Affordable Housing                                  |                 | Home Ownership Assistance                   | CDBG:<br>\$50,000  | Direct Financial Assistance to Homebuyers: 6 Households Assisted                            |
| 5          | Program Administration               | 2015       | 2019     | Administration                                      |                 |   | CDBG:<br>\$62,140  |   |
| 6          | AFH Local: Transportation            | 2017       | 2021     | Non-Housing Community Development                   |                 | AFH Factor Local: Transportation            | NA                 | Other: 1 Other  |
| 7          | AFH Local: Fair Housing City Contact | 2017       | 2018     | Fair Housing  |                 | AFH Factor Local: Fair Housing City Contact | NA                 | Other: 1 Other  |



| Sort Order | Goal Name   | Start Year | End Year | Category                             | Geographic Area | Needs Addressed   | Funding | Goal Outcome Indicator |
|------------|---|------------|----------|--------------------------------------|-----------------|---|---------|------------------------|
| 8          | AFH Reg 13: Align Regional Transit plan to jobs   | 2017       | 2021     | AFH                                  |                 | AFH Factor<br>Local:<br>Economic Development  | NA      | Other: 1<br>Other      |
| 9          | AFH Reg 2: Fair Housing Informational Website     | 2017       | 2021     | AFH                                  |                 | AFH Reg:<br>Outreach,<br>Education,<br>Training,<br>Enforcement   | NA      | Other: 1<br>Other      |
| 10         | AFH Reg 3: Fair Housing Education w Stakeholders  | 2017       | 2021     | AFH                                  |                 | AFH Reg:<br>Outreach,<br>Education,<br>Training,<br>Enforcement   | NA      | Other: 1<br>Other      |
| 11         | AFH Reg 5: Explore Region Housing Mobility System | 2017       | 2021     | Public Housing                       |                 | AFH Reg:<br>Outreach,<br>Education,<br>Training,<br>Enforcement<br>AFH Factor<br>Reg: Public Housing Planning | NA      | Other: 1<br>Other      |
| 12         | AFH Reg 10: Promote use of KC Degrees/KC Scholars | 2017       | 2021     | AFH                                  |                 | AFH Reg:<br>Outreach,<br>Education,<br>Training,<br>Enforcement   | NA      | Other: 1<br>Other      |
| 13         | AFH Reg 7: Dev Regional Housing Locator Service   | 2017       | 2021     | Affordable Housing<br>Public Housing |                 | AFH Regional:<br>Outreach,<br>Education,<br>Training,<br>Enforcement  | NA      | Other: 1<br>Other      |
| 14         | AFH Reg 14 : Affordable Hsg Educational Materials | 2017       | 2021     | AFH                                  |                 | AFH Regional:<br>Outreach,<br>Education,<br>Training,<br>Enforcement  | NA      | Other: 1<br>Other      |

| Sort Order | Goal Name  | Start Year | End Year | Category                   | Geographic Area | Needs Addressed  | Funding | Goal Outcome Indicator |
|------------|--|------------|----------|----------------------------|-----------------|--|---------|------------------------|
| 15         | AFH Regional11: education/job training KCRising      | 2017       | 2021     | AFH                        |                 | AFH Regional: Outreach, Education, Training, Enforcement | NA      | Other: 1<br>Other      |
| 16         | AFH Regional10:Promote use of KC Degrees/KC Scholars | 2017       | 2021     | AFH                        |                 | AFH Regional: Outreach, Education, Training, Enforcement | NA      | Other: 1<br>Other      |
| 17         | AFH Regional 4: Advocate for Universal Designs       | 2017       | 2021     | Non-Homeless Special Needs |                 | AFH Factor Regional: Legislative, Dev Code, Incentives   |         | Other: 1<br>Other      |
| 18         | AFH Regional 15: AFH Metrics                         | 2017       | 2021     | AFH                        |                 | AFH Factor Regional: Planning and Reporting              |         | Other: 1<br>Other      |

**Table 53 – Goals Summary**

## Goal Descriptions

|   |                  |  |
|---|------------------|--|
| 1 | Goal Name        | Housing Rehabilitation   |
|   | Goal Description | Home repairs of low/moderate income home owner properties including emergency repairs, weatherization and minor exterior repairs.  |
| 2 | Goal Name        | Neighborhood Stabilization   |
|   | Goal Description | 3,580 feet of sidewalk replaced for safe neighborhood travel to school and work in CT701 area. Structurally unsound, uninhabitable structures will be removed for the safety and security of the surrounding neighborhoods.  |
| 3 | Goal Name        | Public Services Agencies   |
|   | Goal Description | Community agencies provide assistance to low/moderate income persons in Leavenworth. Agencies include Alliance Against Family Violence, Court Appointed Special Advocates, Catholic Charities of Northeast Kansas, The Leavenworth Mission, St. Vincent's Clinic, Youth Support Program and Welcome Central. |

|    |                         |   |
|----|-------------------------|---|
| 4  | <b>Goal Name</b>        | Homebuyer Assistance  |
|    | <b>Goal Description</b> | First time home buyer assistance provided to low/moderate income residents of the City of Leavenworth.  |
| 5  | <b>Goal Name</b>        | Program Administration  |
|    | <b>Goal Description</b> | Program oversight for CDBG and ESG grants.  |
| 6  | <b>Goal Name</b>        | AFH Local: Transportation   |
|    | <b>Goal Description</b> | Develop public transportation options to connect residents within Leavenworth and to regional destinations.   |
| 7  | <b>Goal Name</b>        | AFH Local: Fair Housing City Contact  |
|    | <b>Goal Description</b> | Establish a City of Leavenworth contact for human relations concerns related to fair housing.   |
| 8  | <b>Goal Name</b>        | AFH Regional 13: Align Regional Transit plan to jobs  |
|    | <b>Goal Description</b> | Update the regional transit plan and reconfigure transit routes to better connect affordable housing, and their protected population residents, with employment centers.                                    |
| 9  | <b>Goal Name</b>        | AFH Regional 2: Fair Housing Informational Website  |
|    | <b>Goal Description</b> | Establish <a href="http://www.kcmetrohousing.org">www.kcmetrohousing.org</a> as a central location for the public to access fair housing information.   |
| 10 | <b>Goal Name</b>        | AFH Regional 3: Fair Housing Education w Stakeholders   |
|    | <b>Goal Description</b> | Establish a fair housing education program for landlords, realtors, and lenders. Explore funding through Fair Housing grants to support education and enforcement.  |
| 11 | <b>Goal Name</b>        | AFH Regional 5: Explore Region Housing Mobility System  |
|    | <b>Goal Description</b> | Work with local housing authorities to explore a regional approach to housing voucher utilization. Work with local housing authorities, cities and MARC to explore a regional approach to housing mobility. |
| 12 | <b>Goal Name</b>        | AFH Regional 10: Promote use of KC Degrees/KC Scholars  |
|    | <b>Goal Description</b> | Promote use of KC Degrees and KC Scholars to help adults in protected populations return to and complete college.   |
| 13 | <b>Goal Name</b>        | AFH Regional 7: Dev Regional Housing Locator Service  |
|    | <b>Goal Description</b> | Develop regional housing locator service to help voucher holders find the most appropriate housing.   |

|    |                         |   |
|----|-------------------------|---|
| 14 | <b>Goal Name</b>        | AFH Regional 14 : Affordable Hsg Educational Materials  |
|    | <b>Goal Description</b> | Develop informational materials for local governments and community organizations to use to educate the public about the need for affordable housing.   |
| 15 | <b>Goal Name</b>        | AFH Regional11: education/job training KCRising   |
|    | <b>Goal Description</b> | Continue to develop and refine the education and job training component of KC Rising and provide guidance to local institutions in targeting these efforts.   |
| 16 | <b>Goal Name</b>        | AFH Regional10:Promote use of KC Degrees/KC Scholars  |
|    | <b>Goal Description</b> | Promote use of KC Degrees and KC Scholars to help adults in protected populations return to and complete college.   |
| 17 | <b>Goal Name</b>        | AFH Regional 4: Advocate for Universal Designs  |
|    | <b>Goal Description</b> | Advocate to Missouri Housing Development Commission and Kansas Housing Resources Commission to include universal design standards beyond HUD and ADA minimums in their projects.  |
| 18 | <b>Goal Name</b>        | AFH Regional 15: AFH Metrics  |
|    | <b>Goal Description</b> | Establish metrics to meet fair housing and affordable housing goals.  |
| 19 | <b>Goal Name</b>        | AFH Reg 8:Encourage affordable TOD via zoning code  |
|    | <b>Goal Description</b> |   |
| 20 | <b>Goal Name</b>        | AFH Reg 1: Expand use of CDFI and NMTCs   |
|    | <b>Goal Description</b> |   |
| 21 | <b>Goal Name</b>        | AFH Reg12: Transportation that Connects with Jobs   |
|    | <b>Goal Description</b> | Form partnerships between local governments, private employers, and neighborhood organizations to develop transportation options that connect low income and protected populations living in concentrated areas of poverty with jobs. |

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

Below are the projects for the first year of the 2017-2021 Consolidated Plan.

#### Projects

| #  | Project Name                                      |
|----|---|
| 1  | Home Repair                                       |
| 3  | Removal of Dangerous Structures                   |
| 6  | Public Service Agencies                           |
| 7  | Home Ownership Assistance Program                 |
| 9  | Program Administration                            |
| 10 | AFH Local:Transportation                          |
| 11 | AFH Local: Fair Housing City Contact              |
| 12 | AFH Reg: Regional Transportation for Jobs         |
| 13 | AFH Reg: Fair Housing Information                 |
| 14 | AFH Reg: Fair Housing Education                   |
| 15 | AFH Reg: Regional Housing Voucher System          |
| 16 | AFH Reg: Adult Education                          |
| 17 | AFH Reg: Housing Voucher locator Service-Vouchers |
| 18 | AAFH Reg: Regional Transit Plan                   |
| 19 | AFH Reg: Affordable Housing Information           |
| 21 | AFH Reg: Universal Designs                        |
| 24 | AFH Reg: AFH Metrics                              |

**Table 54 - Project Information**

#### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

The allocation priorities in the one year plan directly relate to the needs identified in the 2017-2021 Consolidated Plan. Needs include, affordable housing, public services, homeless person services, and demolition of dangerous structures (blight elimination).

The primary obstacle to addressing underserved needs is financial resources.

## AP-38 Project Summary

|   |  |   |
|---|--|---|
| 1 | <b>Project Name</b>  | Home Repair   |
|   | <b>Target Area</b>   |   |
|   | <b>Goals Supported</b>   | Housing Rehabilitation  |
|   | <b>Needs Addressed</b>   | Home Rehabilitation   |
|   | <b>Funding</b>   | CDBG: \$171,370   |
|   | <b>Description</b>   | Provides funding for home repairs of low/moderate income home owners including emergency repairs, weatherization, and minor repairs.                                  |
|   | <b>Target Date</b>   | 6/29/2018   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | We estimate to help 26 low/moderate income families with home repair projects.  |
|   | <b>Location Description</b>  | A portion of the funds, \$50,000, will be focused in the Census Tract 701 area, the area with the highest percentage of low income.                                   |
|   | <b>Planned Activities</b>  | Weatherization, emergency repairs, home repair, housing accessibility   |
| 2 | <b>Project Name</b>  | Removal of Dangerous Structures   |
|   | <b>Target Area</b>   |   |
|   | <b>Goals Supported</b>   | Neighborhood Stabilization  |
|   | <b>Needs Addressed</b>   | Neighborhood Stabilization  |
|   | <b>Funding</b>   | CDBG: \$54,000  |
|   | <b>Description</b>   | Dangerous, structurally unsound, or uninhabitable structures will be removed for the safety and security of the surrounding neighborhoods.                            |
|   | <b>Target Date</b>   | 6/29/2018   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |   |
|   | <b>Location Description</b>  |   |
|   | <b>Planned Activities</b>  | We plan to remove 6 structures deemed dangerous according to Kansas statutes. Structures will be removed for the safety and security of the surrounding neighborhood. |

|   |  |  |
|---|--|--|
| 3 | <b>Project Name</b>  | Public Service Agencies  |
|   | <b>Target Area</b>   |  |
|   | <b>Goals Supported</b>   | Public Services Agencies   |
|   | <b>Needs Addressed</b>   | Public Service   |
|   | <b>Funding</b>   | CDBG: \$45,777   |
|   | <b>Description</b>   | Public service provides funding for community agencies that provide the continuum of care in Leavenworth and other social service programs: Alliance Against Family Violence, Court Appointed Special Advocates, Catholic Charities of Northeast Kansas, The Leavenworth Mission, St. Vincent Clinic, Welcome Central and the Youth Support Program.   |
|   | <b>Target Date</b>   | 6/29/2018  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|   | <b>Location Description</b>  |  |
|   | <b>Planned Activities</b>  | Public service provides funding for community agencies that provide the continuum of care in Leavenworth and other social service programs. Those receiving funds in 2017-18 include: Alliance Against Family Violence, Court Appointed Special Advocates, Catholic Charities of Northeast Kansas, The Leavenworth Mission, St. Vincent Clinic, Welcome Central and the Youth Support Program. |
| 4 | <b>Project Name</b>  | Home Ownership Assistance Program  |
|   | <b>Target Area</b>   |  |
|   | <b>Goals Supported</b>   | Homebuyer Assistance   |
|   | <b>Needs Addressed</b>   | Home Ownership Assistance  |
|   | <b>Funding</b>   | CDBG: \$50,000   |
|   | <b>Description</b>   | Provide down payment assistance to low/moderate income residents of the City of Leavenworth to increase the amount of homeownership in Leavenworth.  |
|   | <b>Target Date</b>   | 6/29/2018  |

|   |  |  |
|---|--|--|
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | Six low/moderate income families will benefit from the homeownership assistance program.   |
|   | <b>Location Description</b>  |  |
|   | <b>Planned Activities</b>  | Provide down payment assistance to low/moderate income residents of Leavenworth.   |
| 5 | <b>Project Name</b>  | Program Administration   |
|   | <b>Target Area</b>   |  |
|   | <b>Goals Supported</b>   | Program Administration   |
|   | <b>Needs Addressed</b>   | Home Rehabilitation<br>Neighborhood Stabilization<br>Public Service<br>Home Ownership Assistance   |
|   | <b>Funding</b>   | CDBG: \$61,036   |
|   | <b>Description</b>   | Administration of the CDBG program   |
|   | <b>Target Date</b>   | 6/30/2018  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | NA   |
|   | <b>Location Description</b>  |  |
|   | <b>Planned Activities</b>  | Provide program oversight and administration for CDBG programs.  |
| 6 | <b>Project Name</b>  | AFH Local: Transportation  |
|   | <b>Target Area</b>   |  |
|   | <b>Goals Supported</b>   | AFH Local: Transportation  |
|   | <b>Needs Addressed</b>   | AFH Factor Local: Transportation   |
|   | <b>Funding</b>   | :  |
|   | <b>Description</b>   | Form partnerships between the City of Leavenworth, MARC, KCATA, United Way of Leavenworth County and local nonprofits to develop public transportation options to connect residents within Leavenworth and to regional destinations. A transportation strategy will be developed in 2017-18. |



|          |  |  |
|----------|--|--|
|          | <b>Target Date</b>   | 6/29/2018  |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|          | <b>Location Description</b>  |  |
|          | <b>Planned Activities</b>  | Work with KCATA and MARC to develop a transportation strategy (2017-2018). This will include statistical analysis, regional transportation review, local meetings and local surveys to create the transportation strategy. |
| <b>7</b> | <b>Project Name</b>  | AFH Local: Fair Housing City Contact   |
|          | <b>Target Area</b>   |  |
|          | <b>Goals Supported</b>   | AFH Local: Fair Housing City Contact   |
|          | <b>Needs Addressed</b>   | AFH Factor Local: Fair Housing City Contact  |
|          | <b>Funding</b>   | :  |
|          | <b>Description</b>   | Establish a City contact for human relations concerns related to fair housing.   |
|          | <b>Target Date</b>   | 6/29/2018  |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|          | <b>Location Description</b>  |  |
|          | <b>Planned Activities</b>  | During 2017-18 determine best city division to address fair housing and identify individual to oversee fair housing concerns.  |
| <b>8</b> | <b>Project Name</b>  | AFH Reg: Regional Transportation for Jobs  |
|          | <b>Target Area</b>   |  |
|          | <b>Goals Supported</b>   | AFH Reg 13: Align Regional Transit plan to jobs  |
|          | <b>Needs Addressed</b>   |  |
|          | <b>Funding</b>   | :  |

|   |  |  |
|---|--|--|
|   | <b>Description</b>   | Form partnerships between local governments, private employers, and neighborhood organizations to develop transportation options that connect low income and protected populations living in concentrated areas of poverty with job opportunities.   |
|   | <b>Target Date</b>   | 6/29/2018  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|   | <b>Location Description</b>  |  |
|   | <b>Planned Activities</b>  | In early FY2017 MARC will convene transit agencies, cities, and employers to discuss employer worker needs and how potential employees in R/ECAPs and adjacent areas can be connected to employers in opportunity areas to advance innovative transportation options. By the end of 2017, MARC and the transit agencies will develop a number of options and present these to employers and cities and develop a strategy to implement the most promising options. |
| 9 | <b>Project Name</b>  | AFH Reg: Fair Housing Information  |
|   | <b>Target Area</b>   |  |
|   | <b>Goals Supported</b>   | AFH Reg 2: Fair Housing Informational Website  |
|   | <b>Needs Addressed</b>   |  |
|   | <b>Funding</b>   | :  |
|   | <b>Description</b>   | Establish a central location for the public to access fair housing information.  |
|   | <b>Target Date</b>   | 6/29/2018  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |

|           |  |   |
|-----------|--|---|
|           | <b>Location Description</b>  | Establish www.kcmetrohousing.org as a central location for the public to access fair housing information. Convene cities and not-for profits the first quarter of 2017 to discuss the path to using the existing website as a central location for affordable housing and fair housing information. Approach the state of Missouri to support the central information resource throughout Missouri (the platform is provided by socialserve.com statewide in Kansas and Missouri) by the end of 2017. |
|           | <b>Planned Activities</b>  |   |
| <b>10</b> | <b>Project Name</b>  | AFH Reg: Fair Housing Education w Stakeholders  |
|           | <b>Target Area</b>   |   |
|           | <b>Goals Supported</b>   | AFH Reg 3: Fair Housing Education w Stakeholders  |
|           | <b>Needs Addressed</b>   |   |
|           | <b>Funding</b>   | :   |
|           | <b>Description</b>   | Establish a fair housing education program for landlords, realtors, and lenders.  |
|           | <b>Target Date</b>   | 6/28/2019   |
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |   |
|           | <b>Location Description</b>  |   |
|           | <b>Planned Activities</b>  | During the first half of 2017 convene lenders, Realtors and landlords to discuss how best to provide education to their members on fair housing practices. By the end of 2018 implement an annual education program for landlords, Realtors and lenders. During 2017 at the time that HUD issues a NOFA for fair housing grants, prepare a grant application to support fair housing education and/or enforcement.  |
| <b>11</b> | <b>Project Name</b>  | AFH Reg: Explore Regional Housing Mobility System   |
|           | <b>Target Area</b>   |   |
|           | <b>Goals Supported</b>   | AFH Reg 5: Explore Region Housing Mobility System   |
|           | <b>Needs Addressed</b>   | AFH Reg: Outreach, Education, Training, Enforcement<br>AFH Factor Reg: Planning and Reporting   |
|           | <b>Funding</b>   | :   |

|           |  |  |
|-----------|--|--|
|           | <b>Description</b>   | Work with local housing authorities to explore a regional approach to housing voucher utilization.   |
|           | <b>Target Date</b>   | 6/28/2019  |
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|           | <b>Location Description</b>  |  |
|           | <b>Planned Activities</b>  | In the first half of 2017 meet with housing authorities and discuss the merits, obstacles, and path to a regional approach to housing voucher utilization. Assuming that this convening results in a commitment to proceed jointly, support the PHAs in the second half of 2017 with implementation to begin as appropriate on the timeline established by the PHAs.   |
| <b>12</b> | <b>Project Name</b>  | AFH Reg: Promote use of KC Degrees/KC Scholars   |
|           | <b>Target Area</b>   |  |
|           | <b>Goals Supported</b>   | AFH Reg 10: Promote use of KC Degrees/KC Scholars  |
|           | <b>Needs Addressed</b>   | AFH Reg: Outreach, Education, Training, Enforcement  |
|           | <b>Funding</b>   | :  |
|           | <b>Description</b>   | Promote use of KC Degrees and KC Scholars to help adults in protected populations return to and complete college.  |
|           | <b>Target Date</b>   | 6/29/2018  |
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|           | <b>Location Description</b>  |  |
|           | <b>Planned Activities</b>  | MARC and the Ewing Marion Kauffman Foundation launched KC Degrees and KC Scholars programs in late September 2016 to help adults in the community, particularly protected class members, to return to and complete their college education. In late 2016 and early 2017 MARC will make cities aware of how cities can participate in the program. In 2017 assist participating local governments in encouraging adults to return and complete college, including members of their own workforce. |

|    |  |  |
|----|--|--|
| 13 | <b>Project Name</b>  | AFH Reg: Develop Housing Locator Service   |
|    | <b>Target Area</b>   |  |
|    | <b>Goals Supported</b>   | AFH Reg 7: Dev Regional Housing Locator Service  |
|    | <b>Needs Addressed</b>   | AFH Reg: Outreach, Education, Training, Enforcement<br>AFH Factor Reg: Public Housing Planning   |
|    | <b>Funding</b>   | :  |
|    | <b>Description</b>   | Develop regional housing locator service to help voucher holders find the most appropriate housing.  |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|    | <b>Location Description</b>  |  |
|    | <b>Planned Activities</b>  |  |
| 14 | <b>Project Name</b>  | AAFH Reg: Transportation that Connects with Jobs   |
|    | <b>Target Area</b>   |  |
|    | <b>Goals Supported</b>   | AFH Reg12: Transportation that Connects with Jobs  |
|    | <b>Needs Addressed</b>   | AFH Factor Reg: Economic Development   |
|    | <b>Funding</b>   | :  |
|    | <b>Description</b>   | Update the regional transit plan and reconfigure transit routes to better connect affordable housing, and their protected population residents, with employment centers.   |
|    | <b>Target Date</b>   | 6/29/2018  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|    | <b>Location Description</b>  |  |
|    | <b>Planned Activities</b>  | MARC will complete the RideKC transit plan update by mid-2017. One specific goal is to double the number of jobs served by transit within ten years. Implementation of the RideKC transit plan will begin in 2017. |

|    |  |  |
|----|--|--|
| 15 | <b>Project Name</b>  | AFH Reg: Affordable Housing Educational Materials  |
|    | <b>Target Area</b>   |  |
|    | <b>Goals Supported</b>   | AFH Reg 14 : Affordable Hsg Educational Materials  |
|    | <b>Needs Addressed</b>   | AFH Reg: Outreach, Education, Training, Enforcement  |
|    | <b>Funding</b>   | :  |
|    | <b>Description</b>   | Develop informational materials for local governments and community organizations to use to educate the public about the need for affordable housing.                            |
|    | <b>Target Date</b>   | 6/28/2019  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|    | <b>Location Description</b>  |  |
|    | <b>Planned Activities</b>  | In early 2017, the cities will meet with MARC, the Equity Network, LISC and housing nonprofits to develop an advocacy agenda and educational campaign around affordable housing. |
| 16 | <b>Project Name</b>  | AFH Reg: education/job training KCRising   |
|    | <b>Target Area</b>   |  |
|    | <b>Goals Supported</b>   | AFH Reg 11: education/job training KCRising  |
|    | <b>Needs Addressed</b>   | AFH Factor Reg: Outreach, Education, Training, Enforcement   |
|    | <b>Funding</b>   | :  |
|    | <b>Description</b>   | Continue to develop and refine the education and job training component of KC Rising and provide guidance to local institutions in targeting these efforts.                      |
|    | <b>Target Date</b>   | 6/30/2021  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|    | <b>Location Description</b>  |  |
| 17 | <b>Project Name</b>  | AFH Reg: Advocate for Universal Designs  |

|           |  |  |
|-----------|--|--|
|           | <b>Target Area</b>   |  |
|           | <b>Goals Supported</b>   | AFH Reg 4: Advocate for Universal Designs  |
|           | <b>Needs Addressed</b>   | AFH Factor Reg: Legislative, Dev Code, Incentives  |
|           | <b>Funding</b>   | :  |
|           | <b>Description</b>   | Advocate to Missouri Housing Development Commission and Kansas Housing Resources Commission to include universal design standards beyond HUD and ADA minimums in their projects. |
|           | <b>Target Date</b>   | 6/29/2018  |
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|           | <b>Location Description</b>  |  |
|           | <b>Planned Activities</b>  | Advocate to Missouri Housing Development Commission and Kansas Housing Resources Commission to include universal design standards beyond HUD and ADA minimums in their projects. |
| <b>18</b> | <b>Project Name</b>  | AFH Reg: Expand use of CDFI and NMTCs  |
|           | <b>Target Area</b>   |  |
|           | <b>Goals Supported</b>   | AFH Reg 1: Expand use of CDFI and NMTCs  |
|           | <b>Needs Addressed</b>   | AFH Factor Reg: Legislative, Dev Code, Incentives  |
|           | <b>Funding</b>   | :  |
|           | <b>Description</b>   | Expand the use of CDFIs and New Market Tax Credits in neighborhoods with concentrations of persons in protected classes and low income residents.                                |
|           | <b>Target Date</b>   | 6/29/2018  |
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |  |
|           | <b>Location Description</b>  |  |

|    |  |   |
|----|--|---|
|    | <b>Planned Activities</b>  | In the first quarter of 2017 convene cities to meet with MHDC and KHRC about their policies in encouraging or requiring accessibility in new or substantially renovated housing developments. Depending on information obtained from the state agencies, develop recommendations to promote additional requirements for universal design in the LIHTC projects. Anticipate adoption of these increased requirements by the end of 2017. |
| 19 | <b>Project Name</b>  | AFH Reg: Encourage affordable TOD via zoning code   |
|    | <b>Target Area</b>   |   |
|    | <b>Goals Supported</b>   | AFH Reg 8: Encourage affordable TOD via zoning code   |
|    | <b>Needs Addressed</b>   | AFH Factor Reg: Legislative, Dev Code, Incentives   |
|    | <b>Funding</b>   | :   |
|    | <b>Description</b>   | Develop model zoning codes to encourage accessible affordable housing units near transit or other key services at activity centers.   |
|    | <b>Target Date</b>   | 6/30/2021   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |   |
|    | <b>Location Description</b>  |   |
|    | <b>Planned Activities</b>  | In early 2017, the five cities will meet with MARC and the Regional Equity Network to identify appropriate metrics for the fair housing goals.  |
| 20 | <b>Project Name</b>  | AFH Reg: AFH Metrics  |
|    | <b>Target Area</b>   |   |
|    | <b>Goals Supported</b>   | AFH Reg 15: AFH Metrics   |
|    | <b>Needs Addressed</b>   | AFH Factor Reg: Planning and Reporting  |
|    | <b>Funding</b>   | :   |
|    | <b>Description</b>   | Establish metrics to meet fair housing and affordable housing goals.  |
|    | <b>Target Date</b>   | 6/29/2018   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |   |



|  |                             |  |
|--|-----------------------------|--|
|  | <b>Location Description</b> |  |
|  | <b>Planned Activities</b>   | In early 2017, the five cities will meet with MARC and the Regional Equity Network to identify appropriate metrics for the fair housing goals. |

## **SP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

In general, the City of Leavenworth does not target a specific geographic area or areas of minority concentration for special funding in the 2017-18 program year. Applicants for the Home Ownership Program and Home Repair are based on income. Rapid Re-Housing, Homelessness Assistance-shelters, Homeless Prevention, and Public Service programs are offered to all City residents who qualify for services. Blight removal is determined based on structures identified by the Code Enforcement officers, presented by the City Planner and approved for removal by the City Commission.

The Block Specific Home Repair project is focused in Census Tract 701. This Census tract is 83% low-moderate income and is an older section of the city. The project will serve our targeted low-moderate clientele providing them with safe housing. This designation is 16% of our annual plan funds.

### **Rationale for the priorities for allocating investments geographically**

The geographic investment in Census Tract 701 addresses the area of greatest need for home repair.

### **Discussion**

The bulk of the CDBG program is not targeted. It reaches any low/moderate income resident needing our assistance. The focused Block Specific Home Repair Project area is in oldest part of the City where low-moderate income residents exist in the highest percentage and older housing stock has more maintenance issues. Targeting funding for projects in this area serves the citizens as well as improves the city at large.

## **AP-55 Affordable Housing – 91.220(g)**

### **Introduction**

Affordable housing is addressed in several ways to meet the needs of the low income population. Below are some of the strategies employed.

| <b>One Year Goals for the Number of Households to be Supported</b> |     |
|--|-----|
| Homeless   | 175 |
| Non-Homeless   | 0   |
| Special-Needs  | 0   |
| Total  | 175 |

**Table 55 - One Year Goals for Affordable Housing by Support Requirement**

| <b>One Year Goals for the Number of Households Supported Through</b> |     |
|--|-----|
| Rental Assistance  | 330 |
| The Production of New Units  | 0   |
| Rehab of Existing Units  | 24  |
| Acquisition of Existing Units  | 6   |
| Total  | 360 |

**Table 56 - One Year Goals for Affordable Housing by Support Type****Discussion**

One year Goals for the Number of Household to be supported for the homeless, non-homeless, and special needs are supported by data found in the 2015 PIT Homeless Count and agency reporting.

One year Goals for the Number of Household Supported through: production of new units, rehab of existing units, and household purchasing existing units are based on funding at the current level.

**AP-60 Public Housing – 91.220(h)****Introduction**

The Leavenworth Housing Authority (LHA) is designated a small public housing agency with decision making authority for budget, personnel and policy adoption resting with the City Commission. Leavenworth provides a 105 unit high-rise (Planters II) for older and disabled persons. LHA is also approved for 339 Housing Choice Vouchers, but because of reduced funding levels only 213 are currently provided to participants, who may rent from willing market rate landlords. In addition the city oversees 122 VASH vouchers for veterans.

**Actions planned during the next year to address the needs to public housing**

The Housing Authority just completed a waterproofing and sealing project for the Planters II building to repair water leak issues. They plan to complete the door replacement project at Planters II in 2017.

**Actions to encourage public housing residents to become more involved in management and participate in homeownership**

Tenants are involved with management on a regular basis through expressing concerns, suggesting ideas for improvements, and assisting for planning activities. Because most residents are on a fixed income we do not do formal presentation on homeownership, but refer any inquiries to the Community Development Coordinator.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Not designated as troubled.

## **Discussion**

The City of Leavenworth has a strong staff that oversees the needs of LHA residents. Recent reductions in federal funding have reduced the staff and put additional duties on existing staff. While this system is currently working, it is viewed as a problem for long term programming.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The homeless include persons suffering from domestic abuse, families whose homes were destroyed by calamity, families who arrive in Leavenworth with no money and no local means of support (who are usually here because of incarceration of a spouse), veterans who are no longer able to stay at the Dwight D. Eisenhower Veterans Affairs Medical Center (VAMC) hospital or domiciliary, and others who meet HUD's definition of "homeless." An official HUD required Point-in-Time (PIT) Homeless Count was conducted on January 2016, but results have not yet been released. The 2015 PIT count resulted in 175 individuals who met HUD's definition of homeless for Leavenworth County.

Opened in November 2014, the Shelter of Hope is a new tool for working with the Leavenworth homeless population. The Shelter of Hope is a sleep-only shelter offered through Interfaith Alliance with an entirely volunteer staff. This facility is a much needed addition to the City's care for the homeless.

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City addresses homelessness primarily through public service providers and the Emergency Solutions Grant (ESG) administered through the City from the Kansas Housing Resources Corporation (KHRC). The ESG provides homeless assistance funding for the Alliance Against Family Violence which operates the domestic violence shelter in Leavenworth, and provides funding to Catholic Charities of Northeast Kansas which provides temporary shelter, homeless prevention and rapid re-housing. Welcome Central, provides day shelter and assistance accessing service for the homeless. Welcome Central also provides skill-building activities and training, and offers transportation to their clients.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

The City of Leavenworth is served by one shelter for domestic violence victims, operated by the Alliance Against Family Violence. Only women and children are housed at this facility and if needed, men are housed separately. The Shelter of Hope, opened in 2014, can provide beds for up to 33 individuals. The Shelter of Hope is a sleep-only shelter operating from 7 p.m. to 7 a.m. Other homeless individuals and families must be transferred to shelters in nearby cities such as Topeka, Lawrence, St. Joseph or Kansas City.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Continuum of Care (CoC) agencies and other public service agencies provide stability for people experiencing homelessness. The system supports individuals with health care, food, clothing and financial assistance.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

#### **Discussion**

The City of Leavenworth, the public services community and the CoC provide assistance for the wide variety of needs that the homeless population require. Within the community we offer emergency shelters, drop in centers to access services, transitional housing, permanent housing and homeless prevention.

#### **AP-75 Barriers to affordable housing – 91.220(j)**

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

At this time we have not enacted public policies to remove barriers to affordable housing.

#### **Discussion:**

Currently, the City of Leavenworth is not changing public policies to address affordable housing. Work through the Community Development program, Leavenworth Housing Authority and the local public service agencies are addressing some of the barriers to affordable housing within the community.

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

The primary obstacle to meeting underserved needs and affordable housing is limited funding. Both federal funding and community support have decreased, leaving programs that serve the low/moderate income individuals and families unable to meet the needs in the community.

### **Actions planned to address obstacles to meeting underserved needs**

The CDBG program, United Way, and other community agencies and area churches help to meet the underserved needs in our community. Collaboratively we achieve an increase in those we can serve.

### **Actions planned to foster and maintain affordable housing**

The Home Ownership Program provides an avenue for buyers to secure an affordable home. The Home Repair program provides a way to maintain affordable housing stock through weatherization, home repair and emergency assistance.

### **Actions planned to reduce lead-based paint hazards**

Lead Based Paint is being assessed and appropriate controls are being applied in all homeowner occupied projects assisted with federal program funds. The City will continue to educate the public on the hazards of lead and promote public awareness. Lead Safe Work Practices are being adhered to by contractors certified through the Kansas Department of Health and Environment. All necessary recordkeeping and clearance testing is performed as required by HUD's Lead Safe Housing Rule.

### **Actions planned to reduce the number of poverty-level families**

Community job seeking programs and financial planning programs offered at a variety of locations including the Leavenworth County Workforce Center, Leavenworth Public Library, Catholic Charities of Northeast Kansas, and Welcome Central offer poverty-level families a way out of poverty.

### **Actions planned to develop institutional structure**

The institutional structure to provide these basic services starts with the public service agencies associated through contracts with the City to provide specific services, to avoid duplication of services and to account for the services provided. Altogether the system serves more than 9,000 activity participants in a year. Because of these formal ties to federal funds, agencies are required to provide budgets and monthly reports to the City with monitoring oversight provided by KHRC and HUD. The structure established has resulted in delivery of the services needed in accordance with federal, state and local codes, and with compassion and respect for the clients served.

## **Actions planned to enhance coordination between public and private housing and social service agencies**

City employees are members of many local boards and committees and use those memberships to enhance coordination of housing and social service agencies. Examples include: United Way of Leavenworth County, Leavenworth County Human Services Council, Continuum of Care, Homeless Services Coalition, Leavenworth/Lansing Chamber of Commerce, and Mid America Regional Council.

### **Discussion:**

The City of Leavenworth proactively addresses housing issues in its community through its work with the Continuum of Care, community agencies and community organizations.

## **Program Specific Requirements**

### **AP-90 Program Specific Requirements – 91.220(I)(1,2,4)**

#### **Community Development Block Grant Program (CDBG)**

##### **Reference 24 CFR 91.220(I)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

|  |   |
|--|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed  | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements  | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan   | 0 |
| 5. The amount of income from float-funded activities   | 0 |
| <b>Total Program Income:</b>   | 0 |

#### **Other CDBG Requirements**

|   |        |
|---|--------|
| 1. The amount of urgent need activities   | 0      |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 70.00% |

