



**City of Leavenworth**  
100 N. 5<sup>th</sup> Street  
Leavenworth, Kansas 66048

**CITY COMMISSION STUDY SESSION**  
**COMMISSION CHAMBERS**  
**TUESDAY, FEBRUARY 16, 2021 7:00 P.M.**

**Welcome to your City Commission Study Session – Please turn off or silence all cell phones during the meeting**  
*Meetings are televised everyday on Channel 2 at 7 p.m. and midnight and available for viewing on YouTube and Facebook Live*

**In accordance with Kansas Open Meetings Act (KOMA), the meeting can be viewed on Channel 2 and via Facebook Live. The public is encouraged to view the meeting using one of those options. The Leavenworth City Commission meeting is open to the public with limited seating capacity. To mitigate the spread of COVID-19 face coverings and social distancing is REQUIRED to attend the meeting. To attend the meeting in person, email [cwilliamson@firstcity.org](mailto:cwilliamson@firstcity.org) no later than 4:00 pm on the day of the meeting to reserve a seat. Seats are available on a first come first serve basis. If you are not attending the meeting but would like to submit comments on an agenda item to be read during discussion on that topic, email your comments to [cwilliamson@firstcity.org](mailto:cwilliamson@firstcity.org) no later than 6:00 pm on the day of the meeting.**

**Study Session:**

1. Report from Leavenworth Public Library (pg. 2)
2. Citywide Spring Cleanup 2021 Update (pg. 3)
3. Review 2021 Pavement Management (pg. 5)

**STUDY SESSION POLICY REPORT  
SEMI-ANNUAL REVIEW  
PRESENTED BY  
LEAVENWORTH PUBLIC LIBRARY**

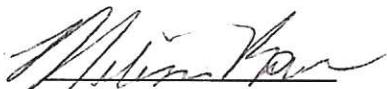
**February 16, 2021**

Library Director Matt Nojonen will provide the semi-annual update to the City Commission.

## Policy Report

Citywide Spring Cleanup planning for 2021  
Feb. 16, 2021

Prepared by:



Melissa Bower, PIO

Approved by:



Taylor Tedder,  
Assistant City Manager

Approved by:



Paul Kramer, City Manager

The City of Leavenworth would like to hold a pandemic-friendly Citywide Spring Cleanup on April 10, 2021. City staff are confident that with the public's increase in knowledge about how to prevent the spread of the pandemic, we can safely hold this event to keep our city streets clean. This event also benefits our children by teaching them how small acts can make a difference in our community. With the general consensus of the City Commission, staff will begin marketing this event.

- We would not hold a kick-off event. Volunteer trash pick-up teams would meet at their respective locations at 9 a.m. April 10.
- The City will provide packages for each team with t-shirts, trash bags, disposable face masks and gloves. We need volunteers to sign up by March 26 to receive a free t-shirt, but everyone will get a face mask, gloves and trash bags and set of instructions (attached).
- Services offered to residents on Saturday, April 10 include open Brush Site, Recycling Center, Large Item Drop-Off and Electronics Recycling. We coordinate with the Leavenworth County Transfer Station once a year during the Spring Cleanup to provide Household Hazardous Waste drop-off at the Municipal Service Center.
- Citizens Savings and Loan is excited to partner with us again for the citywide paper shredding event that takes place at both bank locations. The bank staff will wear facial coverings as they volunteer to help those in vehicles dispose paper to shred. The Solid Waste Division will provide a staff member on-site to help with disposal items such as plastic bags or boxes that cannot be shredded.
- Bill McKeel at the Fire Department has leftover face masks from community give-aways and can order more if needed.
- Staff are researching options to provide doughnut gift certificates to give out to teams in advance.

## **Team instructions**

**Thank you for participating in the Leavenworth Citywide Spring Cleanup 2021. We are so thrilled to have you back and volunteering again after the pandemic forced us to cancel the 2020 event. Thank you very much to our team leaders and volunteers. Your efforts to help pick up trash throughout the city are very important. Removing trash from streets and parks not only helps our city look cleaner, but also prevents trash from entering our streams and rivers.**

**Face masks, gloves and trash bags are included for you. Items should be bagged as much as possible. Please do not pick up broken glass or sharp objects. For those cleaning up today, April 10, there are two options for full trash bags:**

- 1) Haul full bags to the Municipal Service Center, 780 Thornton. Make sure you tell staff it's part of the Citywide Spring Cleanup.**
- 2) Leave full bags on a street corner and call Melissa Bower at 913-306-2900 or e-mail [melissab@firstcity.org](mailto:melissab@firstcity.org) Please call me if you need any additional items such as trash bags, face masks, gloves or more t-shirts.**

**POLICY REPORT PWD NO. 21-07**

**CONSIDER APPROVAL OF THE PROPOSED  
2021 PAVEMENT MANAGEMENT PROGRAM**

**City Project No. 2020-942**

**February 16, 2021**

Prepared By:



Michael G. McDonald, P.E.,  
Director of Public Works

Reviewed By:



Paul Kramer,  
City Manager

**ISSUE:**

Consider approval of the proposed 2021 Pavement Management Program (PMP).

**BACKGROUND:**

In 2016, staff contracted with Stantec to provide an independent objective pavement condition analysis of the City streets using digital evaluation techniques. The result of that effort was that Pavement Management Programs between 2016 and 2019 included a large Granite Seal Program that concentrated on stabilizing streets City-wide. There was also a mill and overlay program during those years concentrated on significant repairs to 20th Street from Spruce Street to Eisenhower Road. Staff used the services of Stantec again in 2019 to re-evaluate the pavement condition of City streets.

During the budget process for 2020, the Commission increased funding for the PMP beginning in 2020 and for future years. The total design/construction/inspection budget for the 2021 program is approximately \$2,100,000 with a focus on repairs City-wide. The goal was to identify the best streets for the mill and overlay re-surfacing operations and selection of streets for various sealing options. The long-range goal is to improve street conditions with an emphasis on bringing the City's overall street PCI (Pavement Condition Index) rating up to a range of 65 – 75 (fair to satisfactory).

Affinis engineers were awarded the design of the 2021 PMP by the Commission on October 13, 2020.

The Commission reviewed City-owned parking lots in 2020 for inclusion in 2020 and 2021 Programs. Two lots below were identified to have designs for repair completed. The lot at the NW Corner of 3rd and Delaware was repaired in 2020 and the lot east of Pullman will be repaired in the 2021 Pavement Management Program. Parks Department has separate funding to address the entrance road and parking lot at Cody Park.

Staff reviewed the performance of the granite seal program. In general – the granite seal works fine for streets that do not have many driveways and have at least a moderate traffic volume. It does not work well in modern cul-de-sacs. Several alternative methods and materials were evaluated for future projects. Staff visited with contractors and several local communities having a history of granite seal projects to see how their programs have evolved over the years. Ultimately – it was decided to try a different product in 2021 known as "Pressure Pave". This has been used successfully by the Unified Government and several Johnson County cities. The product forces asphalt into surface cracks and seals the top of the pavement. There is no loose gravel, and takes a few hours to set up. It is more costly than granite seal, but less expensive than mill/overlay.

In general, work to be completed in the 2021 program is estimated as shown below. It is worth noting that due to world events, the price of asphalt is less than seen in recent years, and additional work has been identified to take advantage of this opportunity.

o City Lot Repairs.....	\$100,000
o 2021 Mill & Overlay .....	\$1,730,000
o 2021 other PMP Actions - Granite Seal.....	\$157,124
- Pressure Pave .....	\$163,000
o Striping Arterial Street (10th Ave., Eisenhower East).....	\$40,000
o 2022 PMP Design .....	\$80,000

Cody Park (CIP Funds)

Pressure Pave Lot + Mill & Overlay Drive .....\$41,500

The proposed Pavement Management Program for 2021 was developed considering the following:

- o Review of streets expected to be in a mill/overlay program within the next three years based on PCI ratings and staff knowledge.
- o Identify streets included in the 2020 PMP and not paved to be included.
- o Find streets that benefit from Granite Seal.
- o Find streets to evaluate performance of Pressure Pave.
- o Arrange the identified streets and prepare plans in such a way that additional streets can be added as "Add Alternate Streets" to streets identified as "Base Bid Streets" should funds be available. This is planned for Cherokee Street between Broadway and 7th Street as funds allow.

**RECOMMENDATION:**

Staff recommends the Commission review the proposed 2021 Pavement Management Program. If the program is found to be acceptable, the project will proceed to having bids opened in Spring 2021.

**FINANCING:**

Budget estimates for the construction portion of the 2021 Pavement Management Program are coordinated with the Finance Director and City Manager. Current estimate for the proposed program is approximately \$2.2 Million. It may be necessary to make changes to the proposed listing of streets to remain within available funds.


**ATTACHMENT:**

Detailed maps of identified streets for 2021 Pavement Management Program

# 2021 Pavement Management

2/12/2021

	2021 Mill & Overlay
	2021 Edge Mill & Overlay
	2021 Granite Seal
	2021 Pressure Pave
	2021 Pavement Marking
	2021 Mill & Overlay Extension (As Budget Allows)



**City of Leavenworth, Kansas**

**2021 Pavement Management**

**Proposed Budget for Mill & Overlay, Pressure Pave, Full Depth Replacement,**

**February 12, 2021**

**Pavement Marking, Parking Lot, and Cody Park**

		<i>DRAFT Budget - Assumptions</i>	<i>Budget goals</i>	Mill & Overlay <b>\$1,800,000</b>	Pressure Pave <b>\$150,000</b>	Granite Seal <b>\$140,000</b>	Cody Park <b>M&amp; O + Pressure Pave</b>
Collector/arterials	Mobilization	L.S.		\$40,000	\$25,000	\$25,000	\$10,000
	Traffic Control	L.S.		\$30,000	\$5,000	\$5,000	
	Pavement Marking	L.S.		\$50,000	\$3,000	\$3,000	\$2,500
	Parking Lot	L.S.		\$100,000			
		Assumed 2.5% of M&O Area at \$80 per sq. yd.					
	Full-Depth Repair		\$250k or 3,125 SY	\$201,000		\$14,000	\$2,400
	Mill & Overlay	Mill \$3/sq. yd. Asphalt \$80/ton		<b>\$426,000</b>			
	Mill & Overlay	Mill \$3/sq. yd. Asphalt \$80/ton		<b>\$787,000</b>			<b>\$7,914</b>
	Granite Seal	\$3 per sq. yd.				<b>\$115,566</b>	
	Pressure Pave	\$4 per sq. yd.			<b>\$124,000</b>		<b>\$9,332</b>
Residential	Reconstruction	Includes 15% Contingency					<b>\$9,008</b>
		5% Contingency		<b>\$71,000</b>	<b>\$6,000</b>	<b>\$6,000</b>	<b>\$1,000</b>
		<b>PMP Total Cost</b>	<b>\$1,705,000</b>	<b>\$163,000</b>	<b>\$168,566</b>	<b>\$42,154</b>	

Final Street	Mill & Overlay	Extend Mill and Overlay on Cherokee East of Broadway Until Budget Used Up	Estimated Cost	Mill & Overlay entrance and pressure pave parking lot.										
			<table border="1"> <tbody> <tr> <td>Mill &amp; Overlay, Parking Lot, Pavement Marking</td> <td><b>\$1,705,000</b></td> </tr> <tr> <td>Pressure Pave</td> <td><b>\$163,000</b></td> </tr> <tr> <td>Granite Seal</td> <td><b>\$168,566</b></td> </tr> <tr> <td>Cody Park</td> <td><b>\$42,154</b></td> </tr> <tr> <td><b>PMP Total Cost</b></td> <td><b>\$2,078,720</b></td> </tr> </tbody> </table>	Mill & Overlay, Parking Lot, Pavement Marking	<b>\$1,705,000</b>	Pressure Pave	<b>\$163,000</b>	Granite Seal	<b>\$168,566</b>	Cody Park	<b>\$42,154</b>	<b>PMP Total Cost</b>	<b>\$2,078,720</b>	
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